

Mr. Ellis pointed out the percentage listed as unemployed among the age group of 14 to 19 years of age. I suppose it is true if you narrow the age grouping to from 16 to 19, this percentage would be even higher, would it not, Mr. Ellis?

Mr. ELLIS. Yes. The lower levels would be higher. I do not have them cut that fine, but the lowest levels are highest.

Senator DOUGLAS. Mr. Wishart made the point that there is a great deal of suppressed unemployment, or unemployment not shown, of people who would like to get work if work were available, but who, because they do not have employment records, as I understand it, are not included as part of the labor force.

Mr. WISHART. Because they are not actively seeking work. I am sure there are hundreds of thousands of individuals who are out of the labor market because their experience, their knowledge, has indicated to them that there is no work for them in the labor market.

Senator DOUGLAS. Do you not think that these are concentrated among the juveniles who have dropped out of school, and have not been able to find work, and are more or less drifting?

Mr. WISHART. That could be one large element.

Of course, another and more favorable side of the picture would be those juveniles who have continued in school, rather than going on to the labor market. But a substantial factor of this could be represented by the kids who are hanging around street corners. This is the sociological economic basis for juvenile delinquency, of which we have heard a great deal.

Senator DOUGLAS. Last year, of course, Dr. Conant made his study of slums and schools and, as I remember it, he estimated that there were a million boys and girls of high school age who were dropped out of school and were not at work. And I think every large city in the country knows what is happening as a result of this. The warfare which broke out on West 94th Street in New York City just a few days ago is connected with this.

Mr. WISHART. I should say this is a symptom of the unemployment picture.

Senator DOUGLAS. I understand. And, therefore, while the unemployment is concentrated, as Mr. Ellis says, in the juveniles, its incidence is extremely high among them.

Now, I think Conant's estimate of last year was on the whole a conservative one. Now, if you take the changes since last year—I have the economic indicators before me, and comparing June 1961 with June 1962, the increase in the labor force was only something like 70,000.

Mr. WISHART. That is correct.

Senator DOUGLAS. And that was the figure you gave. I was somewhat startled when Mr. Suits estimated the change in the labor force had been 900,000.

Mr. WISHART. This may have been on an annual basis.

Dr. SUITS. This was on an annual basis, yes.

Mr. ELLIS. Would you not still question that it will rise that much this year? It has not risen that much in the first 7 months.

Senator DOUGLAS. That is exactly right.

I think it is fairly clear that the economy has not absorbed these youngsters, the new entrants, who normally would have been absorbed,