

on the Federal Power Commission—some of them have yielded to conformity, timidity, and personal security. I would like to have you direct your remarks a little more specifically to that situation or situations, the situations which caused you to reach this conclusion.

Mr. MORGAN. Well, I felt we understood, at least I understood, sir, that when the only reason offered during the decisionmaking stage of a case is that to take a certain action would upset the industry, and perhaps cause the industry not to be so cooperative in the future, this is an example of what I am talking about. Now, there are other reasons—

Mr. BENNETT. You mean the Commission has entered decisions merely on the basis of the fact that to do otherwise would upset the particular industry, is that right?

Mr. MORGAN. Let's not be—I don't want to confuse you.

Mr. BENNETT. I am using your words.

Mr. MORGAN. You will never read that in a Commission decision issued to the public, I can assure you of that.

Mr. BENNETT. I am not saying that, I am asking you to explain this charge that you made.

Mr. MORGAN. I am simply trying to tell you that there have been cases where the real reason, not the reason stated to the public, but the reason given in meetings and private conversations within the Commission, for failure or refusal to act, is that the industry would not like it. Now, there may be a good reason—

Mr. BENNETT. You mean the real reason is not stated in the written opinion?

Mr. MORGAN. That is correct. Now, that may be a good reason, that and others, when the proposed action is unwarranted or unwise. But when that is the only reason given in private, but a different reason is given to the public, then I have doubts that the public is getting what it needs and requires from the agencies.

Mr. BENNETT. I would say that a Commissioner who did that was dishonest, wouldn't you?

Mr. MORGAN. I am not willing to go that far.

Mr. BENNETT. You say the Commissioner has put one thing in his opinion, but his real reason is concealed, he has got some other reason which is not stated in the written opinion issued to the public?

Mr. MORGAN. Yes, sir.

Mr. BENNETT. You say to do that is not dishonest?

Mr. MORGAN. I don't think it is in the usually accepted sense of the word or the term.

Mr. BENNETT. Is that what you call conformity?

Mr. MORGAN. I think you could call it that. I think you could call it timidity also, and I think you could call it an urge or need for personal security. But those are not terms ordinarily thought of under the heading of dishonesty.

Mr. BENNETT. You are getting into some pretty serious charges, I think.

The CHAIRMAN. I want to get further explanation, if I can, because it seems to me to be a serious charge, what is in the next statement. And that is in the second full paragraph on page 2, following the statement that was referred to a moment ago.