

agencies and of outside elements in the legal profession and among persons with experience in the Government or knowledge of government. There is provision through the Chairman and the Council for leadership and initiative. In the composition of the Council and of the Conference as a whole there is a basis for strength in the recommendations that result, and also for strength in securing the provision of funds and staff for the needs of the Conference. If, back of the recommendations, there lies the judgment of the people composing such a body, they are going to have greater force than if they emanate from a smaller office that is not similarly representative; and the needs of the Conference are going to receive attention in the budgetary process, which I think is very important.

With respect to the leadership aspect, the point that has been made with regard to the functions of the Chairman is, I think, a very important one, and I agree that the Chairman should have the authority to initiate inquiries and carry them forward in a manner that will present forcibly to the Conference the problems that the Chairman wants it to consider. I am not so sure myself that the provision of the bill in section 6(c), that he shall have power to make preliminary inquiries into matters he deems important for Conference consideration, including matters proposed by persons inside or outside the Federal Government, would not be adequate for the purpose; but if there is any doubt about it, then I think the language at that point should be strengthened.

With respect to the preponderance of agency representatives in the membership of the Conference, I agree very thoroughly with Dean Landis, that inevitably the personnel of the Conference will preponderantly be agency representatives, both because of the availability of their experience and the interest of the agencies, and because there probably are not going to be available enough persons from private life to constitute a preponderance of the membership of the Conference and at the same time devote the effort and dedicate the time to the work which it calls for.

With Professor Nathanson, I have been enormously impressed with the contribution of the practicing lawyers to the recent Conference. I think the number that can make such a contribution at any one time is limited. Hence I believe the purpose of the bill would be carried out for practical reasons, even if the word "preponderance" were deleted from the provision for the membership of the Conference. Its presence there is not objectionable, except perhaps psychologically with relation to the consideration of the bill and the support that it can receive.

With Professor Nathanson, I think it is urgent that this measure be adopted soon, if at all possible, because of the momentum that the recent Conference has attained and the importance of bringing together the products of the Conference in the form of research reports and other documents, and of making them generally available, and the importance of implementing the recommendations through the further consideration that they are to receive at the hands of the agencies and in some instances of the Congress.

I think, Mr. Chairman, that that is really all I have to say.
 Senator LONG. Thank you, Professor. Mr. Fensterwald.