

Mr. FENSTERWALD. Thank you.

Senator LONG. Mr. Kennedy?

Mr. KENNEDY. Thank you, Mr. Chairman.

Mr. Commissioner, you gave as one of your reasons for having the Conference composed predominantly of Federal personnel that recommendations for changes in agency procedure are more likely to be adopted if they come from an organization predominantly agency oriented. I wonder if you would give us some of the reasons for that conclusion on your part.

Mr. HUTCHINSON. Well, we have had other groups function in the past that were not preponderantly agency as was the Conference established by Executive order, by President Kennedy, and I don't believe the recommendations of those bodies were as well received as the recommendations of this Conference. And it seems to me, therefore, that this offers the best approach for solutions to agency problems than any other that has been suggested.

Mr. KENNEDY. Well, would that be because the agency was reluctant to accept the recommendations by nonagency dominated bodies or because the recommendations themselves were not as suitable?

Mr. HUTCHINSON. I think the latter is the answer. I don't think it is because of any natural or other resistance to ideas from the outside. It is just that the agencies, if I might be able to speak from experience with one of them, tried the proposals and found them not sound, and I think you have a better chance of producing sound recommendations when you have a good foundation in the Conference of agency officials and personnel who know or certainly should know the workings and problems of the agencies in depth better than anyone else.

Mr. KENNEDY. Thank you.

Senator LONG. Thank you, Mr. Commissioner and Mr. Chairman. We are grateful to both of you gentlemen for coming here and for your cooperation.

Mr. HUTCHINSON. Thank you very much.

Mr. WALRATH. Thank you, sir.

Senator LONG. Before I call the next witness, I would like to note that yesterday we had a former dean of Harvard Law School, and we had law professors from Indiana and Northwestern. The two gentlemen on my right and left were very happy to have the Harvard dean here. And, I didn't want them to feel that Missouri was completely left out of the picture; we have here in our audience this morning the dean of the University of Missouri Law School, Dean Joe Covington, who is in the back of the room this morning.

Dean, stand up.

He is not going to testify, but I am happy to have him here this morning to lend me some moral support.

Our next witness is Mr. Webster Maxson, Director of the Office of Administrative Procedure, Department of Justice. He was the Executive Secretary of the Administrative Conference of the United States in 1961-62. Mr. Henry Williams is with you, Mr. Maxson, as a member of your staff, I assume.

Mr. MAXSON. That is correct.

Senator LONG. We are glad to have you both here this morning.