

Mr. FENSTERWALD. Certainly.

Mr. KENNEDY (continuing). If this Conference could look into, because I noticed in Mr. Staats' statement he emphasized that it should deal only with formal agency proceedings.

He said the effects will be to enable the Conference to concentrate very largely on the procedures used in formal proceedings.

Now, would that include proceedings, say, of the Veterans' Administration? Or should we make no efforts in this Conference to improve the procedures of the Veterans' Administration or the Social Security Administration or, say, the granting of grazing permits by some of the departments?

Do you wish to exclude that type of administrative activity from the work of the Conference merely because it might not be a formal proceeding?

Miss GUFFEY. You have used the term "administrative process" applied to two fundamentally different kinds of things and which are ordinarily distinguished, on one hand, as matters which affect the benefits, rights, and privileges of private parties, and, on the other hand, as a proprietary function of the Government.

Mr. KENNEDY. Well, we are dealing with the public here. We want to know which proceedings affecting the public, regardless of whether they are so-called proprietary functions or licensing functions or anything else, that you want the Conference to have the authority to deal with.

Miss GUFFEY. The membership of the Conference here would be made up of lawyers. This is a particular subject matter in which they are selected to advise because of their legal competence. There is no particular reason of which we are aware to select a particular body of citizens to advise on some of those other matters or that the members of this Conference would be the same group—

Mr. KENNEDY. But the emphasis—

Miss GUFFEY (continuing). That you would put into a group which would advise on those other matters.

Mr. KENNEDY. But the emphasis here has been, according to the bill that the Bureau of the Budget prepared, to have a large number of agency people, as a matter of fact, people from every agency, who might have some sort of administrative proceeding function.

Now, certainly that would include representatives from agencies who have the job of grazing permits. It would include the Secretary of Health, Education, and Welfare, who has the social security problem.

You want all these people to be on the Conference, I understand, heads of those agencies on the Conference, and, yet, you want to restrict the scope of the Conference's activities to exclude the very functions which their departments have.

Now, it seems to me, it is unnecessary to have them if we are not going to go into the workings of their department, so far as they are concerned with the public.

Mr. STAATS. How broad would you make this? If you are going to broaden this to the point where you are including all the operations of Federal Government, then I think we are talking about something that frankly we are not interested in.