

as the Judicial Conference of the United States. In fact, this was one of the proposals that received serious consideration. We came to the conclusion that the pattern the Judicial Conference was not the best one here because of the importance of having the viewpoint of the practitioners outside of Government, of students in this field, and of other interested parties who could make a contribution, and we felt it more effective to have them a part of the organization rather than purely in an advisory role to the Conference.

Mr. KENNEDY. Did you consider the other alternative of having an all-non-Government with Government advisers?

Mr. STAATS. Yes, we did, but that would not require legislation. That is possible at the present time without legislation. And again it is a question of what is the proper relationship here of people outside of Government working with the Government in this very important area.

Mr. KENNEDY. I gather you expect, then, under this formula that you have devised, where the Conference does make a recommendation, because of the nature of the people who compose it and the studies which can be given to it, those recommendations will be carried out by the agencies.

Mr. STAATS. Yes. This is a very good point that you are making. Illustrative of the validity of it is the outcome of the last conference. A large number of recommendations have been carried out. In practically all cases where the agencies now have had some responsibilities for carrying out the recommendations, they are moving ahead with them, you see. And some result is being achieved.

In the first place, if the agencies had not felt that they were full participants in that process and were receiving some value out of it, they wouldn't have put the effort into it. In the second place, they wouldn't have done much about it after the results had been made available.

So I think if we are looking for results here, we have got to put the emphasis on the side that this is a Government program and Government responsibility, and it has got to be preponderantly a Government effort.

We want the views of the outside people. We think they have an extremely valuable input into the picture. But the responsibility has got to be clearly fixed. Everyone has to understand that the responsibility is properly placed on the Government side.

Mr. KENNEDY. Mr. Staats, in accepting all of that, then why not put some teeth into the action of the Conference and give the power to do more than recommend. As long as what it is going to do has been so carefully worked out both in the composition of its membership and in the way in which it is going to operate, and you stress the point that you would like it that way, you want it that way, because the result is going to be something which the agencies can accept.

Mr. STAATS. No, it is not—

Mr. KENNEDY. Why not give the Conference the power to do more than recommend?

Mr. STAATS. Well, if you are suggesting the possibility of giving it directive powers, I would be extremely opposed to that. I do not think that is the proper function of a group of this kind. I think