

an insight into the alternatives if we do not have a program like this. It appears to me from your testimony we can draw this conclusion: That perhaps the most expensive single item in any government's budget today is an unemployed American worker.

Would that be a safe conclusion, Mr. Mayor?

MAYOR DALEY. I think it is because we are suffering the severe penalty of not only the loss of his productivity but we are also imposing upon the Government the cost of his keep while he is unemployed. So the greatest thing for the Government to do and all people in the Government is to try to get as many people to work as quickly as possible and to give them educational opportunities and training in order that they be fit for work.

MR. PUCINSKI. Mr. Mayor, you have earned a reputation throughout this country and I daresay in many sectors of the world as an outstanding municipal administrator and executive. I wonder if you would care for the guidance of this committee to define more precisely the relationship that you see in implementing this program between local governments and then flowing through the local governments the rights and authority to distribute this program to other agencies either public or private that may be working in harmony with the local government?

MAYOR DALEY. Congressman, as I have said in my statement and as you know, we have tried in all phases of government to coordinate activities. It is one of the questions I think that any mayor has in any city. We try to coordinate public works, which many times are divided in various segments. We try to put them together and have a coordinated public works program.

In this field we know that there have been many activities from our board of education, from our health department, from the Chicago Association of Commerce and Industry, from the YMCA, and the Boys' Clubs, all of them working on individual projects. We know that the Illinois State is involved, county welfare, county departments, and in bringing all their activities together we think this, in itself, is a highly desirable thing to do because it focuses the attention of what is going on as well as coordinating it and giving it widespread publicity in order that more and more people will participate. For instance, our literacy program, this, in itself, adult literacy, the only way you get the people who are adult to come into the classes is to get more and more publicity and more and more people interested, the churches, various organizations, to urge people to come into the classes in order to remove illiteracy from our midst.

I will say frankly to you, this is one of the things we have been trying to do in Chicago. We have been doing it ourselves.

We admit very frankly and honestly we haven't got the resources to do it the way it should be done, therefore we ask the Federal Government for help.

MR. PUCINSKI. The gentleman from New Jersey, Mr. Frelinghuysen, raised the question, What do you need a Federal program for? What will it do that is not now being done?

I would like very strongly to call his attention to Mayor Daley's statement on page 11, the last sentence, where he points out:

* * * it is becoming evident that our national tendency to deal with environmental problems piecemeal has prevented us from formulating a public policy and public responsibility for the broad human and social environment.