the basis you have problems in Detroit, you are trying to solve your problems there and how do you best finance it, if you are interested in the best way to finance it, I am just pointing out it costs us a dollar and and a quarter in Michigan to get a dollar back from the Federal Government. I just question whether on that basis it makes sense.

Mr. Pucinski. Wouldn't the gentleman agree that when you hope to remove human poverty and misery and when you invest in human beings, whether in Illinois or New York, sooner or later the whole

country benefits from it?

Mr. Frelinghuysen. Mr. Chairman, would the gentleman yield?

Mr. Pucinski. I do not think I have any more time.

Chairman Powell. He has 1 more minute.

Mr. Frelinghuysen. I recognize the mayor has to catch a plane. I regret we did not schedule you at a time when we could have adequate time for a questioning period. I would like to ask you questions, too, but bon voyage.

Chairman Powell. The gentleman has 5 more minutes.

Mr. Freylinghuysen. I thought he had to catch a 3:30 plane. Mayor Cavanagh. No, I have to leave at 3:30 to catch a 4 o'clock plane.

Mr. Frelinghuysen. Oh, this is a relief.

Mayor, I regret I was not here to hear your testimony. I would like to ask whether you consider that Michigan is surely going to get some of this money should we adopt this program?

Mayor Cavanagh. I would assume on the basis of past experience of comparable programs as well as the need that would exist in our State, not only our city but the Upper Peninsula, that, yes, Michigan would qualify and get some benefits as a result of this program.

Mr. Frelinghuysen. You recognize under the formula or distribution of aid that eight States could receive the entire amount. Might this not conceivably, perhaps not in an election year, eliminate Michigan from consideration?

Mayor Cavanagh. Well, it is conceivable but I don't think that has been the pattern in some other Federal programs in which they

have been administered on the basis of need, as I see it.

Mr. Frelinghuysen. We have never had a program that would allocate all the funds from 50 States to 8. I assume the gentleman knows this.

Mrs. Green. Would the gentleman yield?

Mr. Frelinghuysen. Yes; I will be glad to yield.

Mrs. Green. The loan provision in the Higher Education Facilities Act is similar to that, so that not more than 12½ percent of the funds could go to any one State. So all of the money conceivably could go to eight States. The Juvenile Delinquency Act does not provide that any money has to go to a particular State, and Detroit receives a large amount.

Mr. Frelinghuysen. I do not want to argue with the gentlewoman when we have the mayor here. Surely there is an allocation formula in the loan program and, so far as I know, in any other Federal aid program except this.

What puzzles me is why you think \$1 billion in this form is going to be more effective than the tens of billions of dollars that we have in

existing Federal programs.