

The same is true with special projects, two or three of which Mr. Martin outlined.

I cannot speak for any chamber of commerce, but for businessmen generally I think the big problem is really to communicate to them what the situation is. I do not believe, for example, that the businessmen of the city of Cleveland really understand the problems of the school system of the city of Cleveland. Nobody has been able to catch their ear. When they do understand it, I think they will do something about it.

Mrs. GREEN. The chamber's statement was that we must delay, we must not take any action now. We must study and analyze. All three of you have pointed out the urgency of the problem rather than the advisability of delay.

Mr. LANDRUM. The gentleman from Michigan.

Mr. GRIFFIN. I regret that I did not have the opportunity to hear the statements of all three of you gentlemen. I wonder if you have all read the bill. I assume you have. Do you believe in a government of laws or a government of men? Does anybody want to take that one and relate it to this bill?

This bill sets up practically no standards or criteria. You refer to title II, for example, as being one which you favor. Title II says the Director is authorized to make grants to, or contract with, community action organizations, or, if he deems it necessary to effectuate the purposes of the act, other appropriate public agencies or private nonprofit organizations, to pay part or all of the cost of development of community action programs.

Do you have any real idea what is going to happen under title II by reading the bill?

Mr. BESSE. Yes; I have.

Mr. GRIFFIN. You read the bill and you know what is going to happen? I would like to know myself because I cannot tell from reading the bill.

Mr. BESSE. I don't know what specifically will happen. I do know that there are many ongoing local agencies—In my testimony I stressed the school boards—that are concerned with these same problems. As I read the bill, I thought it was reasonably clear that the basic objective of the bill was to coordinate these to attempt to solve some of the things that we now know how to do but are not being done.

Mr. GRIFFIN. Would you like to have business regulated with legislation as clear as this legislation?

Mr. BESSE. I don't like to have business regulated by regulation at all, sir.

Mr. GRIFFIN. I am sure that is probably true. But if you are going to be regulated, you would like to know what is going to happen, wouldn't you?

Mr. BESSE. Business is an authoritative organization with a boss at the top and an authority structure. But public affairs in general in a democracy cannot be regulated that way. So, we have to have more coordination.

Mr. V. MARTIN. I would like to take that on for just a minute from the standpoint of principle. I am the president of a company with a great number of shareholders. We have elected by those shareholders a board of directors and that board of directors hires me to