Until very recently, the construction put-in-place series was based upon figures concerning public contract awards, and applied a classification pattern (by type of facility) which differed materially from the functional classification used in Census Bureau reporting of State and local government finances. Nevertheless, annual aggregates of State and local government construction, as indicated by these two independent series, showed a relatively high degree of historical consistency during the past decade, as illustrated in table 5.

Table 5.—Comparison of construction expenditure of State and local governments in the fiscal years 1954 through 1963 with State-local construction put in place during corresponding periods

[Amounts	in mill	ione of	dallarel

Fiscal year ¹	Construc- tion tion put expenditure in place i		Difference (with construction expenditure as the base)	
	(A)	(B)	Amount	Percent
1963	14, 481 13, 625 13, 214 12, 352 12, 723 11, 704 10, 386 9, 355 9, 048 7, 738	14, 441 13, 613 12, 755 12, 294 12, 298 11, 578 10, 546 9, 584 8, 819 7, 860	$\begin{array}{c} -40 \\ -12 \\ -459 \\ -58 \\ -515 \\ -126 \\ 160 \\ 229 \\ -229 \\ 122 \end{array}$	-0.: -3.: -3.: -4.: -1.: 1.: 2.: -2.: 1.:
10 years, 1954-63	114, 626	113, 698	-928	:

¹ Since the diverse fiscal years which are covered comprise approximately, on a weighted average basis, the 12 months ending with June of the respective specified years, the amounts shown for "construction put in place" are also for such 12-month intervals.

Early in 1963, the Bureau of the Census initiated a quarterly sample survey of State and local government expenditure for new construction, which provides national estimates by level of government and by function. Findings from this survey are now being used as the primary basis for the published current data on State-local construction put in place. The subclassification of the latter series has also been modified, beginning with the year 1963, and now incorporates (with some limited differences of terminology) the functional categories which are reflected in regular Census Bureau statistics on finances of State and local governments. A detailed explanation of the present relationship between these two sets of data appear in a Census Bureau publication (construction reports, series C30–655) Value of New Construction Put in Place, 1962–65, issued in January 1966.

Borrowing in Relation to Capital Outlay

Total indebtedness of State and local governments at the beginning of July 1965 was approximately \$99 billion, or about 6 times as much as 20 years before. Most of this development has resulted from the issuance of debt to finance capital outlays.

Annual Census Bureau reports show \$110.1 billion of long-term borrowing by State and local governments during the 14 fiscal years from 1952 through 1964-65. Of this sum, \$2.2 billion involved long-term debt for purposes other than capital outlay—mainly for veterans bonuses, but including also debt issued to finance a sizable vet-