history, because I don't have the full committee. It seems to me some jurisdiction ought to be left in the committee to do something. I think one of the things it might do is study this and come out with a good answer instead of being imposed on by my frail intellect at this point to make legislative history which may be something we have to live with at our regret.

I personally feel that any recommendation coming forth from this committee regarding violations of law ought to be carefully couched

in words which do not prejudge the man.

Mr. O'NEILL. I don't think it prejudges the case. There is plenty of precedent up here on the Hill for turning the files over to the

Justice Department.

Mr. Bennett. Turning them over, yes. I am talking about writing recommendations and saying from all we can tell he did X, Y, and Z, something like this. There are all different ways of recommending. If we gave the impression by our recommendation that we had prejudged the man and feel it is just a formality to convict him, I don't think that is fair to the man. He has not had all the regular procedures of constitutional courts. That is my opinion.

Of course, it is just my personal opinion. I can't speak for something today that does not exist at the moment. I do think the committee ought to be allowed to discuss at least such trivia when it gets

into existence.

Mr. Matsunaga. As a lawyer, you know, and as a lawyer, I know, that we can refer matters which we have already prejudged for recommendation that the State or Federal authorities so judge. My question pertained merely to recommendation whether or not the Federal or State authorities ought to look into the matter.

Mr. Bennett. In the first place, I would say it should be clear that the committee should not report anything to the Department of Justice unless it is going to recommend that they look into it. I don't

see any point sending anything to the Department of Justice if we are not going to recommend that they look into it.

Mr. MATSUNAGA. The language here is "to report violations." Now it does not imply by the language as I see it here that we recommend that the authorities look into the matter. Sure, they can say, "We received the report," sure.

Mr. Bennett. I certainly agree with you that we should report and recommend that the matter be looked into in any case that we

report at all.

Mr. Matsunaga. No further questions. The Chairman. Mr. Madden.

Mr. Madden. Mr. Bennett, did you ever find any angle connected with ethics and so on regarding some of these fabulous campaign contributions to Members of Congress and the Senate and so on, particularly from sources that have legislation pending in the Congress? Now that is an angle that I think probably should be given some real consideration. I know of cases right in my State where certain candidates have admitted spending around \$90,000 to \$100,000 for a congressional job through donations and otherwise. A lot of these donations are from sources, people, companies, organizations, that have legislation pending.

Don't you think that would be a matter that should be gone into from the standpoint of ethics? It has been reported in Chicago that