

Are we committing ourselves to an increase the size of which can't be specifically delineated? Or are we confining ourselves to the ceiling which we already authorized?

In the next "Recommending" paragraph, the Congress recommends that the United States be prepared to make available significant additional resources. Do you mean above any ceiling which might have been established?

I think it is unwise for us as far down the road with this loose language such as this. I am not saying I am in any sense hostile to what might be attempted, but you suggest there is some psychological reason why the President isn't going to be believed unless he comes to Congress and gets what looks like close to a blank check from Congress. You do this on a last minute basis, with little or no time for discussion of the pros and cons of what might be needed from Congress. You say in your statement that the tangible support to be provided is relatively small and can be done within existing ceilings. Then presumably it is a psychological problem?

Secretary Rusk. Well, Mr. Frelinghuysen, first on the matter of time, it was, we felt, necessary to get a very full reading on the real intentions of the hemisphere on such an important matter as economic integration by hearing them out fully at the recent Foreign Ministers meeting in Buenos Aires.

It was also felt by the hemisphere that they should move relatively promptly to a meeting of the Presidents.

Now, that gave us only limited time in which to consult the Congress. On the matter of consultation, I was very much interested and very much appreciated a remark that Mrs. Bolton made on that subject a moment ago.

There is, I suppose, a certain dilemma under our constitutional system about how the President and the Congress can best act together, and particularly in those situations which are prefinal negotiation. On the matter of economic integration, for example, there is a lot to be done between now and 1969 and 1970, but we are convinced, for example, on this point, that they are serious about it and will move on it, so we are asking the Congress to consider saying with us, "If you do in fact move, the United States will be with you."

Now, it isn't easy to consult in general, because quite rightly you want to know what that means, and so we have tried in our testimony, and in our message, to given you specifically the things we have in mind that would be covered by the general language of the resolution.

Mr. FRELINGHUYSEN. Surely, the language of the law under which you are presently operating indicates that the United States is going to continue to deal with Latin America in its efforts to improve itself. If integration is one of the ways to achieve improvement, surely, we don't need to spell out in very fuzzy language just how far down the line we would be willing to go with respect to something that hasn't yet been formulated.

In other words, what kind of language is this that the Congress recommends the United States be prepared to make available sufficient additional resources over a period of 5 years? We don't know now what kind of demands are going to be made upon us. Surely, we certainly haven't closed the door by not taking a position beforehand. Specifically, we are willing to make a recommendation to whom?