

despite the fact that a good deal of thinking and work has been done on this matter in earlier months, we were not at all clear as to just what the Latin Americans themselves were going to decide to do on such matters as economic integration, which is at heart of this particular situation at the present time.

We wanted to do a lot of listening, and we did a lot of listening down there, and it was what we heard and what we have had from governments in connection with the Foreign Ministers meeting and Presidents meeting that makes us think now is an important time for the hemisphere to move and for us to move with it.

On the matter of detail, I agree, sir, that a good many details are simply missing here, but I can assure you that we have not withheld any details which we have. We are talking about the future here, we are talking about an integration process which is in the process of being constructed, and that is the problem.

I am glad you used the word "dilemma," because there is a certain dilemma here about how the Government of the United States can speak with reasonable confidence about a longer term into the future. It is our practice of course, as you know, in international meetings when the executive branch makes a commitment, to make those commitments subject to the action to be taken by the Congress if it involves the need for authorization and appropriation, but it is quite a different thing for the President to say, "I will ask the Congress for the following," than for him to say, "The President of the United States and the Congress of the United States take this view, as you gentlemen of the hemisphere move in the way in which you are telling us you are prepared to move." I think that is a much more encouraging, much more solid, and much more reliable method of stating American policy.

Mr. FRELINGHUYSEN. If I may interrupt, you say this resolution says we will take this view. The fact of the matter is this view doesn't add up to anything. This doesn't really do anything except to say in a very indirect way that we approve the idea that you are developing of economic integration, and that we will make some financial contributions if, as and when such contributions are needed down the road.

Secretary RUSK. That is a pretty important proposition.

Mr. FRELINGHUYSEN. If the heart of the matter was economic integration, this resolution isn't directed to that. This resolution, however, goes all over the lot with respect to a great many paraphrasings of what is already in the law, plus some new language. It doesn't really say we think this is a new idea which we are behind, and are willing to back that up. It simply says there may come a time when there will be some need for money, and presumably we are going to be obliged to support a request for funds because we will have passed this resolution.

Secretary RUSK. Yes; but I would have thought it was more specific than that.

Mr. FRELINGHUYSEN. I don't see any language that is specific about economic integration. There is practically no reference.

Secretary RUSK (reading):