

whatever. (There is no income tax treaty between the United States and the National Government of the Republic of China.)

3. In addition, by virtue of the provisions of Sec. 864(c)(4)(B) of the Code as added by Sec. 2(d) of the Bill, there would be included in the gross income of the New York agencies all of the income of the agencies derive from sources outside the United States, such as the Canadian and Japanese interest items referred to above, because this income would be deemed effectively connected with the U.S. business of the Bank. (Of course at the same time the related deductions, now disallowed, would become allowable so that only the *net* income from these sources would be taxed at normal domestic corporate rates.)

4. New Code Sec. 906 as added by Sec. 6(a) of the Bill allows foreign corporations to credit against their U.S. tax the foreign income taxes paid on the foreign-source income referred to in ¶ 3 above, subject to the limitations of the existing foreign tax credit provisions of the Code. According to subsec. (b)(1) of the new Code Sec. 906, this credit will not be allowed, however, with respect to any tax imposed by the country of the corporation's domicile unless the income is derived from sources in that country. This means, in the case of the foreign source income of the U.S. agencies of the Bank of China, that no credit would be allowed for any Chinese taxes and that to the extent that income from sources in other countries are subject to lower rates of tax than those paid in the United States, or to no tax at all, the Bank will pay the full U.S. tax on such income as in the case of income from sources within the United States.

By making the question of whether income is or is not "effectively connected with the conduct of a trade or business within the United States" the decisive factor in determining whether the income of a foreign corporation is to be taxed on its net income under Sec. 882 or on its gross income under Sec. 881, and by including foreign source income in the measure of the tax under Sec. 882, the Bill reflects a fundamental change in the basic concepts heretofore applicable to the taxation of foreign corporations.

According to its title the purpose of the Bill is "to provide equitable tax treatment for foreign investment in the United States" or, as stated in the report of the House Ways and Means Committee on the Bill (2d Session, 89th Congress, House Report No. 1450, p. 8,) "to increase the equity of the tax treatment accorded foreign investment in the United States."

Whether or not these new concepts are reasonably calculated to achieve the stated purposes of the Bill if consistently carried out and implemented in the Code in the majority of cases, it clearly appears that in the case of foreign banks with agencies or branches in the United States there is no apparent equity in the changes which result in drastic increases in a foreign bank's tax liabilities in the United States and it is submitted that as the Bill is drawn, it fails to recognize certain obvious facts generally applicable in the case of ordinary banks and furthermore contains provisions which, in certain cases at least, result in more discriminatory treatment rather than less for the foreign banks and therefore lessens rather than increases the equity of the tax treatment accorded foreign investment in the United States.

In the first place, interest constitutes by far the more important source of income of such a bank and the funds invested by such a bank to produce such income consist mainly of borrowed funds, including customers' deposits and other obligations. Substantial expenses are necessarily incurred by the bank in obtaining the funds invested to produce its interest income. If these expenses are not taken into account in determining the measure of the tax and if the rate of tax is higher than the bank's margin of profit, the result is simply confiscatory. Such a system of taxation, far from encouraging foreign investment in the United States, will effectively prohibit it in the case of more foreign banks, but this is the inevitable effect of taxing interest income from normal banking operations at 30% of the gross amount thereof.

In the second place, the inclusion of income from sources outside the United States in determining the tax of the local agency of the foreign bank represents a radical departure from any previous concepts embodied in our income tax law. Whatever logic this concept might have if applied generally, it has been restricted in its application under this Bill so as to apply only to the extremely limited groups of taxpayers referred to in new Code Sec. 864(c)(4)(B)(i), (ii) and (iii) and to no other class of taxpayers. The banking business is included in clause (ii). By singling out banks, having agencies or branches in the United States for this treatment when other foreign