

EFFECT OF H.R. 13103 ON U.S. BRANCH OPERATIONS

Most interest income earned by the U.S. branches of the bank, which could be subject to U.S. income tax, consists of interest on loans, overdrafts, investments and bills. Interest is also earned by way of discount which is, of course, another term for interest. By way of illustration, foreign source interest income attributable to a U.S. place of business might arise in the following manner:

1. A U.S. company (an exporter) draws a bill of exchange (i.e., a demand draft) on a United Kingdom company abroad. It presents the draft and documents (e.g. commercial invoice, bill of lading, consular invoice, certificate of origin, etc.) to the New York branch of the bank. The New York branch will type the details on covering schedules; instruct the London branch as to the manner in which the bill should be collected and what to do if the United Kingdom importer does not honor and pay the bill; and will remit the bill documents and instructions to the London branch. The documents are placed in the hands of the drawee on the bill (the United Kingdom importer) only upon the instructions of the drawer of the bill (the U.S. exporter). The London branch will notify the United Kingdom importer, who examines the draft and documents, and, if all is in order, he will pay the amount of the draft to the London branch. The proceeds will be remitted to the New York branch for payment to the exporter. Sometimes the foreign importer is not in position to pay the amount of the draft drawn by the U.S. exporter and the New York branch will advance the proceeds to the U.S. exporter charging the foreign importer with interest on the loan. In this case, the foreign source interest income would be effectively connected with the conduct of the U.S. banking business subject to Federal income tax under the Foreign Investor Tax Act.

2. A company organized in India (an exporter) might draw a bill of exchange payable in U.S. dollars (i.e. a 90 day time draft) on a Turkish importer. The steps in the transaction are similar to those set forth in the first case. The Indian company needs cash immediately and discounts the draft with the New York branch of the bank who remits the funds to its Bombay office. At maturity the New York branch will collect the face amount of the bill and retain the proceeds, the discount earned representing interest income on the transaction. Since the proceeds of the draft are paid by the Turkish importer, the interest income is earned from foreign sources. It would be taxable in the United States since the assets of the New York branch were utilized to discount the bill for the foreign exporter.

3. A French shoe manufacturer not engaged in business in the United States might import raw hides from the United States. He opens a letter of credit through the Paris office of the bank in favor of the U.S. exporter. The letter of credit provides that upon presentation of the required draft and documents in accordance with the terms of the letter of credit, the exporter will be paid for the shipment. However, the French importer does not have the cash to cover the letter of credit and borrows the necessary funds from the bank. When the New York branch pays the U.S. exporter, it is in effect making a loan to the French importer. The interest earned by the New York branch of the bank from this transaction is foreign source income since the payor is a foreign entity not engaged in trade or business in the United States.

4. Dollar loans might be made by the New York branch of the bank to a foreign government to be used to finance the construction of dams, electrical plants, schools and other facilities. The interest thereon would be foreign source income attributable to the U.S. place of business and subject to Federal income tax.

While there may be other types of transactions generating foreign source income attributable to a U.S. place of business, the foregoing illustrations point to the fact that there are many cases in which a foreign banking corporation engaged in trade or business in the United States can be subject to U.S. income tax on foreign source income under proposed Section 864(c)(4)(B)(ii). While we agree that this is undoubtedly one of the objectives of the Foreign Investors Tax Act, it is our view that such income should not be subjected to Federal income tax for the reasons cited below.

CONSIDERATIONS FOR EXCLUDING FROM TAX FOREIGN SOURCE INTEREST INCOME OF AGENCY AND BRANCH BANKS

The object of the Bill is "to provide more equitable tax treatment for foreign investment in the United States" as stated on page 1 of Report No. 1450 of the Committee on Ways and Means of the House of Representatives to accompany