

Senator McCARTHY. Do you know where this amendment came from? Has it been around in academic circles or have lawyers been using it in international tax problems for some time?

Mr. HENDERSON. I do not know, Senator, what the origin was.

Senator McCARTHY. Are there courses in international taxation in Harvard which have been given through the years, do you know?

Mr. HENDERSON. This provision, has it been considered?

Senator McCARTHY. This proposition of money earned in international trade—did it come to you as a complete surprise when it was put into the House bill?

Mr. HENDERSON. This particular language and particular provision is new, but down through the years there has been discussion at the tax bar and Treasury staff and Congress staff and elsewhere about the source-of-income rules—which are the present rules in our code which determine what income is taxable here and what income is not taxable here—and people have various ideas and have had through the years about whether there ought to be amendments to the source-of-income rules.

The American Law Institute, when the 1954 code was being adopted, as we mention in an appendix here to our report, gave some consideration to possibly changing our source-of-income rules, and they finally decided after 2 years of study of the problems involved that they would not recommend any change in them.

The source-of-income rules have been in the code, I think, since 1917.

This provision which is in here dealing with “effectively connected” foreign-source income properly should be considered as an amendment to the source rules.

The CHAIRMAN. May I just say this to you, sir? My impression is that there is no greater economic waste and no greater waste of good brainpower in this country than the unnecessary complexity of American tax laws. I suppose we probably sop up more of America’s brains with needless complications in these tax laws than with any thing else. For what we gain in income on taxation of foreign income, the fantastic amounts of executive, legal, accountant, and clerical talent that we put to work on it, is probably a prime example of economic waste.

Think of all the fantastic amount of brainpower it takes to work all these kinds of things out when there must be some simple way to do it.

Mr. HENDERSON. I have always thought, Senator, when the Treasury makes computations of the collection costs of tax moneys, and determines what the percentage of the collection costs is to tax money received, that we really ought to add the private taxpayers’ expense in getting tax advice and handling the paperwork involved, before we really know what the effective cost of tax collection is. This particular provision here would cause an enormous amount of additional complexity. But it would not produce additional revenue.

Senator ANDERSON. And would we not have a lot of lawyers unemployed if we simplified the code?

Mr. HENDERSON. Well, I suppose they would have less to do, Senator; that is right. But it would nonetheless have a good effect on the economy if we simplified it.