

is discussed in the final paragraph.) There are several factors which, combined, could make Job Corps six times as productive or more, although, as noted, evidence is not yet in to evaluate these factors quantitatively.

1. Job Corps could have a higher success rate for enrollees. It is reasonable to expect that the program which provides intensive training, including vocational, will place a larger number of its graduates in good jobs (or school or the Armed Forces) than the extensive program. The crucial question is the actual success rates of the two programs, and these are not known.

2. Job Corps graduates who are placed in jobs could be placed at higher wages than the graduates of out-of-school Neighborhood Youth Corps. Again, it is a reasonable assumption that the intensive program will have this effect, but how much higher the wages are likely to be is not now known.

3. Job Corps could provide its graduates with a greater capability to hold jobs than Neighborhood Youth Corps, and thus to earn more hours' pay per year. This is particularly crucial in assessing the effectiveness of the two programs.

If Job Corps performs better on each of these factors, the relative effectiveness of the program will be the product of all three, and could well be more than six times that of Neighborhood Youth Corps. It could also be less, and only hard numbers will finally distinguish the two.

There is one circumstance which might change the analysis. If Job Corps can identify, on the basis of characteristics at the time of program entry, a hard-core youngster who needs the intensive residential treatment of Job Corps and can obtain no benefit from the lighter treatment of Neighborhood Youth Corps, then the above computation is no longer relevant. For any such youngster, the gain from Neighborhood Youth Corps would be zero (by definition). For this youth, if he can be identified, Job Corps would thus be infinitely more cost-effective than out-of-school Neighborhood Youth Corps. The attempt to learn the preentry characteristics which would identify and select such a youngster is one of the problems lying ahead of us.