tinued rail transport of all shipments necessary to our Nation's military effort and the public health. This offer is made on behalf of shopcraft unions and other railroad unions. Cooperation on part of railroad management would also be

It is not clear as to exactly what items this pledge would apply, but assuming again that the unions could and would redeem the pledge, and that railroad management would, in fact, cooperate, it might be difficult to establish the contention that a national emergency did exist and thereby warrant any Government interference.

These alternatives may not exhaust our resources in this affair. I make this somewhat lengthly explanation partly for the purpose of clarifying my own thinking, and partly to free my mind from any bias regarding proposals which have been made or may be made, and which this committee can accept as a right and reasonable way of solving our problem.

(The text of H.J. Res. 559, and departmental report thereon,

follow:)

[H.J. Res. 559, 90th Cong., 1st sess.]

JOINT RESOLUTION

To provide for the settlement of the labor dispute between certain carriers by railroad and certain of their employees

Whereas the labor dispute between the carriers represented by the National Railway Labor Conference and certain of their employees represented by the International Association of Machinists and Aerospace Workers; International Brotherhood of Boilermakers, Iron Shipbuilders, Blacksmiths, Forgers and Helpers; Sheet Metal Workers' International Association; International Brotherhood of Electrical Workers; Brotherhood of Railway Carmen of America; International Brotherhood of Firemen and Oilers functioning through the Railway Employees' Department, AFL-CIO, labor organizations, threatens essential transportation services of the Nation; and Whereas Emergency Board Numbered 169 (created by Executive Order 11324, January 28, 1967, 32 F.R. 1075) has made its report; and

Whereas under procedures for resolving such dispute provided for in the Railway Labor Act as extended and implemented by Public Law 90-10 of April 12, 1967, as amended, the parties have not succeeded completely in resolving all of their differences through the processes of free collective bargaining; and

Whereas related disputes have been settled by private collective bargaining between the carriers and other organizations representing approximately threequarters of their employees, so that the present dispute represents a barrier to the completion of this round of bargaining in this industry; and

Whereas a Special Mediation Panel appointed by the President upon enactment of Public Law 90-10 proposed settlement terms to assist the parties in implementation of the collective bargaining envisaged in the recommendations of

Emergency Board Numbered 169; and

Whereas it is desirable to provide procedures for the orderly culmination of this

collective-bargaining process; and Whereas the national interest, including the national health and defense, requires that transportation services essential to interstate commerce be maintained; and

Whereas the Congress finds that an emergency measure is essential to security and continuity of transportation services by such carriers: Therefore be it

Resolved by the Senate and House of Representatives of the United States of America in Congress assembled, That there is hereby established a Special Board for the purpose of assisting the parties in the completion of their collective bargaining and the resolution of the remaining issues in dispute. The Special Board shall consist of five members to be named by the President. The National Mediation Board is authorized and directed (1) to compensate the members of the Board at a rate not in excess of \$100 for each day together with necessary travel and subsistence expenses, and (2) to provide such services and facilities as may be necessary and appropriate in carrying out the purposes of this resolution. For the purpose of any hearing conducted by the Special Board, it shall have the authority conferred by the provisions of sections 9 and 10 (relating