

It is to involve somebody who gives a community sense to the program, who makes the child feel at home, who provides psychological support to a child at a very crucial point in that child's intellectual and social development.

Therefore, this is not a frill or something that we do in lieu of doing something better. We do it because it is better than doing what was just suggested.

Chairman PERKINS. Mr. Hathaway.

Mr. HATHAWAY. Thank you, Mr. Chairman.

Mr. Shriver, it is a pleasure to have you testify before us. I have enjoyed your statement and I agree with it a hundred percent.

I want to give you this opportunity, if you will excuse the expression, to elaborate on your answer to Mr. Dellenback's question which is my question also.

I assume that for the long run you have formulated a general philosophy with respect to the spinoff of various functions that are now held by OEO. If you could give us your thoughts on this matter I would certainly appreciate it.

Mr. SHRIVER. I will be happy to.

Let me start off by saying that when a program is in the community action section, you might say, of our total effort we either think it belongs in there because it is a community program or we don't have it in there to begin with.

Consequently, when we open up a neighborhood health center it is not just another clinic like a well baby clinic financed by the Children's Bureau or the USPHS. The same thing is true about the legal program. When we open up a legal program it is not just a legal program whereby some lawyers are paid to go help poor people with their representation needs.

It has to be a community program or it does not belong in community action.

Now we have a series of charts here if you will give me 5 minutes. I don't want to necessarily get into this in depth right now, Mr. Chairman, which attempt to explain why, for example, Headstart is a community action program. It does not make too much difference to me frankly and personally whether community action as a whole necessarily reports to me.

But I think it would be a tragedy if community action were decimated so that there was no longer a series of programs which are truthfully community programs rather than health programs or legal programs or education programs or social welfare programs.

The very first one there on that chart indicates why we think, at any rate, that Headstart is a community action program. In the first place there being something like a half million people to volunteer and work in Headstart. We calculated last year that the value of the services rendered by volunteers, if calculated on a dollar and a quarter an hour, that exceeded the total Federal contribution to the program and the involvement of volunteers is an attempt to make it a community program rather than just a professional program.

Second, Headstart has been effective in developing new careers, which Congressman Scheuer is interested in, as teachers aides from among the people in the community, from among people who never before thought of working in what we call early childhood development.