Because we didn't know how to bring them along to make the most of their opportunities. It is extremely unfortunate when young people who innately have the ability to progress and develop as other children do, are as retarded as mentally retarded children, when they don't have this chance.

As for the mentally retarded, it is unfortunate, but they were not endowed with capacity; these people were.

As I understand it, Followthrough is presently in the law, where the word "Followthrough" shows. Is that correct? And there is nothing in 83-11 which carries through with "Followthrough."

Mr. Carter. I would assume that is correct.

Mr. Quie. So we then have the legal authority established for this

program.

Now, I would like to find out how Followthrough would operate. I understand that it will be funded through this authority with OEO. But immediately, it will be delegated to HEW to run the program. And I would like to know how this actually will be functioning. I don't know if Dr. Estes is going to be handling this.

Mr. Carter. I will make the comment: Dr. Estes should answer

any questions of that nature.

We view this—and I want to make this clear—as OEO's program, and one which they propose to delegate to us, and one on which we have been having of course extensive discussions and negotiations and working through of various policy issues.

Fundamentally, the policies therefore are the policies which OEO wants considered in the program taken against what the Office of Education representing HEW raises as far as their operation of the

program is concerned.

So we are at somewhat of a disadvantage in testifying on this before OEO. They have testified on really what is fundamentally their program. Within limitations we will try to go as far as we think we sensibly can.

Mr. Quie. It is no more their program than title V was their pro-

gram, was it?

Mr. Carter. Well, it is their program in the same sense, but we are talking about something where the policies have not finally been absolutely approved by all parties, all the necessary parties, and have

not been issued or promulgated.

So, in that sense it is still something which we were talking about in a sort of conceptual way, without being absolutely firm about every aspect of it necessarily. And I know that Mr. Estes planned to be back here Monday to testify with OEO on the legislation as far as it involves Followthrough.

And for that reason, I am just saying that it seemed to me that would be a more orderly way of presenting it. We don't want to get into too much detail. We are here at your pleasure, and don't want to preclude you from anything. I just wanted to explain our posture

here.

Mr. Quie. Let's get a clear picture today of how HEW is going to handle Followthrough. Because I imagine all of these discussions have already been conducted between OEO and HEW, and at least we have a clear picture as to how it will be conducted, though all the guidelines may not have been completely written.