

Mr. CARTER. We certainly will be pleased to discuss that. But I just want to indicate that we cannot speak with absolute authority with respect to a program that has not yet been delegated to us. That is the only point I am making.

Chairman PERKINS. Dr. Carter, what you are telling the committee is that the Director, Sargent Shriver, will be the true administrator. I am using the word "true." The true administrator of Followthrough; except as he delegates it to the Office of Education; but that he will be on top with the program at all times, and maybe at times there may be further understanding or further delegation of authority.

But the point is at this time, as I see it, that at this time there is no variance in opinion between Sargent Shriver and the Office of Education or HEW on how Followthrough will operate. It is agreed that Sargent Shriver will be the Director, and you people will cooperate under delegated authority. That is what you are doing.

Mr. CARTER. That is exactly right. And I was saying, moreover, Mr. Chairman, that the delegation has not yet been made, and to that extent this is still even more limited, in the sense that we don't have the program at this time.

Chairman PERKINS. And you are professing, or you are making a confession, that since the delegation of authority has not actually taken place, the true administrator is Sargent Shriver at the present time.

Mr. CARTER. That is right.

Chairman PERKINS. Any more details along that line will have to come from Sargent Shriver, when he comes here on Monday to make the explanation.

Mr. CARTER. It just seems to me that would be the most appropriate way for the testimony to be presented.

Mr. QUIE. Well, confession is good for the soul, I guess. But it seems to me that you know pretty well how a program is going to be functioning. It will be delegated as completely as title V, in my understanding.

If we passed 8311, the Congress won't have any additional voice in Followthrough at all, as we could in our Opportunity Crusade. There are only two or three words in the existing act under which it could have been done before.

And yet we see thick documents on other parts of the legislation where the Congress effectively establishes policy.

So Sargent Shriver is not only going to be the true administrator who will act like other administrators have done in the past, and delegate his responsibility to somebody else. He is also going to be the Congress, establishing broad Federal policy for Followthrough.

Now, I think we ought to find out today how some of that is going to function, just to the extent of who is going to handle it once it gets to the Office of Education. The Office of Education traditionally has either dealt directly with local school districts or institutions of higher learning, or else they have dealt through State departments of education, who in turn deal with the local school boards, who are the governing authority.

The Headstart program has functioned through community action agencies or else directly with agencies when no community action