

a high level agency that would chart the course in the war on poverty and would coordinate a variety of programs that exist in the Government today and which would also point out the need for other programs in areas where we are not really reaching the poor and the needs of the poor.

You in your discussion called it the Council on Poverty. The name was rather irrelevant and you said that you thought it ought to have the stature of the Council of Economic Advisers. I appreciate very much the contribution you have made here today.

Let me ask you a couple of questions with reference to your view of the Office of Economic Opportunity today. I notice that you state on page 15 reference to OEO, that most of the programs it now administers could be run as poorly by traditional agencies. Is it your feeling that there would be any particular damage done to programs such as Headstart and the other programmatic aspect of OEO's operations, if they were transferred to existing agencies?

Mr. MARSHALL. No, I do not, Mr. Goodell. I think once well established I see no advantage to keeping this in an innovative agency such as OEO.

Chairman PERKINS. You are saying it should be transferred?

Mr. MARSHALL. I would say once the program has been stabilized and becomes more or less a traditional program which I believe Headstart is, there is no especial benefit to keeping it in what should be an innovative agency.

I think that creates distractions. It turns the main attention from what should be the main job—innovation.

Chairman PERKINS. Do you agree that OEO is an innovative agency in getting Headstart off the ground?

Mr. MARSHALL. There is no question about that.

Chairman PERKINS. It is difficult for me to understand when we are in the process of getting it off the ground in some areas throughout the Nation, in some other areas they do not have it off the ground yet.

If it is innovative and if it is successfully getting off the ground, should we risk program interruption and expansion by transferring it at this time?

Mr. QUIE. I would say to the chairman, if the Congress had followed the recommendations of Congressman Goodell and me, Congress would have established a preschool program. We wanted to put \$300 million into it.

If this had been done, we would have zeroed in on the areas of the country that needed it. I think we could have accomplished it without OEO but because the Congress did not support a policy in favor of OEO preschool program, both Congressman Goodell and I commended OEO for getting it started.

This is the only way it could be done. Now we come to the Follow-through program in which there is no Federal or congressional policy being established. Again, they will attempt to establish it in an innovative way by themselves.

We believe the Congress should now move ahead in both the preschool and Followthrough or as we call it the early years program, and set the policy and make this an established program.

I think that we will accomplish a great deal more in this way. I commend you for your articulate way in expressing yourself, both