

we are going to have to give them some more flexibility to do creative type programing.

On the other hand, I know we never had a Green Thumb or a Foster Grandparents program or many of these other types of programs if we had not really had OEO as a creative storm center and I think this indicates it has been very good and it adds to the creativity.

Mr. GOODELL. I think your statement is one with which I agree as far as criticism of existing agencies.

The fad today, the "in" thing to do is to come in and say these agencies have never solved the problem that have been present for years and years and that it has only been since OEO has been created that this has been done and tried. Your point with reference to basic education I think is a good illustration.

Your other point with reference to FHA was a very pertinent one because you can't criticize the Farmers Home Administration for not having a program that reached the marginal farmer when Congress did not give FHA the authority and the President did not propose that they have the authority to do it.

The same thing incidentally is true of the Small Business Administration. They do have the basic authority put into the poverty law. Interestingly enough in the SBA experience they found they were getting the job done much better by utilizing the SBA administrative structure in reaching the small marginal business than they were in setting up small business development centers. So they have now shifted back and put it into that agency.

I think we have to be aware of the potential for these existing agencies to experiment and move out and innovate if we just give them the authority.

Mr. CARSTENSON. On the matter of transfer, we were rather deeply involved as Congressman Quie knows and as other members of the committee know we are involved in this whole business of transfer. It is a very costly matter both emotionally, and financially to transfer these programs.

Once a program has been transferred, you have to be real careful about transferring back. I have already talked with Congressman Quie about the fact that in his bill he would turn around and reverse the process. We just transferred the Nelson amendments—Shriver transferred them to Secretary Wirtz and now it looks like the way the Quie-Goodell bill is written it will transfer it back because there is no clear delineation.

I do feel again the administrative processes that have been developed are quite good in the Bureau of Public Works programs. I think once it has been transferred, I don't think you ought to turn around and come back again because it is very costly and since the Bureau of Public Works programs is doing a much better job—last year the Office of Economic Opportunity for some almost 6 months had nobody who was assigned the responsibility really of gathering together what was happening on the Nelson amendment program. They really didn't know what they had.

That was one of the problems in the transfer. OEO just was not aware of which programs they had, and so forth.

Now they have a pretty good idea of what programs they have and how to operate and they are beginning to do a thorough job of analysis