

Mr. KELLY. No, sir, that is based on the congressional definition. If you look on page 40 you will see on the side we quote the congressional definition.

Mr. QUITE. As you interpret the law, the average is only expected to be below \$7,500 for the center?

Mr. KELLY. That is right, for the average.

Mr. GARDNER. Would the gentleman yield for a moment?

Mr. QUITE. I yield.

Mr. GARDNER. I would like to go back to the community action center when the gentleman from Michigan was talking about the rights of individuals to be able to participate in demonstrations.

I think it ties into some extent with the problem I have had in my own State with the regional office of OEO in Atlanta furnishing vehicles at an explosive situation.

I believe you later reprimanded the Atlanta office and the head of Operation Breakthrough in Durham. Yet, I think it is a very prime example when you have your agencies and allow them to become involved in these protests and this is what I was discussing a moment ago not as individuals but as a poverty unit to go on record as opposing a certain activity—a civic project—such as something else they might disagree with.

You were talking about and discussing your regional setup. I think this is the prime example of where you had a breakdown in it in Durham and it could have led to an explosive situation. It led to the national Guard being brought out. Do you want to comment on this?

Mr. SHRIVER. Over there in the Defense Department they have five people, the Joint Chiefs of Staff, the Secretary of Defense, a Secretary of the Army, Navy, Air Force, Marines, and everything else.

They do delegate to people out in the field what they call "operational responsibility."

The result of that is occasionally somebody in the field makes a mistake.

Mr. GARDNER. Why do you think they made a mistake in the Durham situation I just mentioned?

Mr. SHRIVER. If anyone including all of us knew why we made mistakes we would not make them.

As somebody once said, the way to be sure you don't commit an error is never to leave the dugout—just stay there and you won't make any errors.

If you are in the ball game you are going to make some errors, I don't care who you are—if you are Willy Mays. My colleague behind me was present when Willy Mays dropped a fly ball. Why did he do it? Stupid, wasn't it?

Mr. GARDNER. I thought your man in Atlanta was operating under OEO directives.

Mr. SHRIVER. I got through testifying a minute ago that you have to place responsibility in the regional directors and you don't do it until you get people out there who are very well qualified.

Mr. GARDNER. The point I am driving at to which we don't seem to be able to get an answer, do you approve of an agency going on record and approving a community bond project or any civic project, any local project?