

government and private institution involved, and so that consensus on the part of the members of the Council may be reached.

3. Greater flexibility, through administrative directives or legislative changes, permitting the Washington OEO staff to consider the distinctive needs and potential of the applicant tribe. Development of native handicrafts may be economically, or socially valuable to one tribe, but not to another.

4. Greater recognition of the traditions of each tribe, which may be, as in the case of Santa Clara, legally binding upon the pueblo by virtue of the constitution.

5. Provision of technical consultants, thoroughly grounded in knowledge of programs available through other agencies, and capable of assisting local CAP officials in preparation of applications.

6. Maintenance of direct contact between Washington OEO and the local CAP. The Consortium members have, in effect, become area offices without the legal background to provide accurate information.

A Community Action Program cannot realistically provide for 'community action' or community satisfaction unless the program is tied to a genuine community. OEO has not come to grips with the question of "what is a community," but the issue has become clear in the NPCAP. The cooperative venture of the associated eight Northern Rio Grande Pueblos in a CAP, only six months old, is already in difficulty, as described above. Santa Clara Pueblo recognized that it has resources and potential different from the other associated pueblos. It was, is, and intends to be an autonomous, politically viable community. To the extent that the CAP of the associated pueblos prevents desirable developments, the possible advantages of association will be lessened and in conflict with the genuine community which is the pueblo. The northern pueblos do not constitute a community.

The CAP is providing a desirable background for the future, but it will be a success only if expanded employment opportunities develop in the local area. If the OEO programs are not instrumental in bringing this about the consequences will be tragic. The tendency now is for many of the most highly educated and flexible individuals to leave the area for occupational reasons. Because some local employment has been available, a leadership vacuum has not been created. The current emphasis on education, by OEO and the Pueblo, will result in a continuing and increasing loss of the people most needed in the villages, unless employment possibilities increase.