

appear to be somewhat feeble, are politically motivated when they occur, and the best jobs do often turn out to be held by members of one or a very few kin-groups. Many of the "outsiders," while admitting this to be a natural course, given Indian concepts of kin loyalty, nevertheless, resent the prevailing state of affairs and assist in the process by refusing to cooperate or learn about such opportunities as may in fact exist.¹⁰

b. Recommendations

(1) *Suggested Action.*—The maintenance of kin-group loyalty in the Northern Plains area is so thoroughly a part of Indian belief and custom, even after a century or more of reservation existence, that efforts to "train it away" would almost certainly prove futile. If, on the contrary, it were considered a potential source of community strength as it appears to be in the South, much might be done toward utilizing this element of the social structure in creating economically viable reservations. Programs might be administered in a given reservation, with specific knowledge of the kin-groupings borne in mind, so that an equitable distribution of jobs and opportunities could be effected through careful utilization of this feature.

(2) *Suggested Research.*—Distribution practices, involving kin-groups, utilized in the Southwest under the guidance of the indigenous power structure might be studied so as to gain insight on how best to impart balance into the more atomistic kin structure of the Northern Plains.

Independent study of the kin-groups in selected northern reservations might lead to a new concept of what constitutes a community in the CAP context. Many kin-groups live in geographical contiguity, forming small settlements. Research might be instituted to determine the feasibility of orienting components to such communities rather than to entire reservations.

11. Needs Beyond the Scope of CAP Components

a. Problems

The chief effect of CAP components as presently constituted, if carried out in optimal fashion in terms of their stated ends and participated in by most Indian families, would be, under present reservation conditions, to markedly increase relocation possibilities and consequent acculturation processes. Indians generally appear to oppose such an eventuality and would prefer components leading ultimately to an economically viable reservation where Indians could maintain old associations and their own patterns of existence.

None, or very few, of the components so far authorized point in this direction, chiefly because OEO, alone, is not geared toward the development of economic infrastructure, and the establishment of small businesses or toward attracting light industry (or any other kind) to a reservation. This sort of activity would pose problems of training and implementation only approachable through the joint action of a number of Government agencies. Cooperation and coordination of this kind is only beginning to develop, so that in most reservations Indians feel that their real needs are being overlooked.¹¹

b. Recommendations

Both action and research required to develop reservations economically to the point where employment opportunities would correspond to the number of employables (taking into account population growth statistics) are best treated in the next section which deals with an innovative approach toward the elimination of Indian poverty. Perfecting present CAP components would appear to lead to combining temporary amelioration of some of the conditions of poverty with the development of inducements and capabilities toward leaving the reservation.

12. Intra-Reservation Communications

a. Problems

Partially caused by the atomistic kin-groupings, already amply alluded to in the Northern Plains area, but also arising from the heavy administrative and report-writing duties imposed upon present CAP staffs in both areas studied, many of the more outlying, isolated, small communities are hardly touched by OEO programs. Except for occasional and sporadic contacts made here

¹⁰ See III, pp. 44, 102, 208-209, 313, 328-331, 339.

¹¹ See III, pp. 133, 212-213, 243, 253, 256, 266-268, 275, 278, 281, 284, 311, 324-326, 348.