Mr. DOWDY. In this instance, suppose these people had gone on for these many years without having an accident and you make them change their procedure, and a few days later they have an accident. Whose fault is that going to be?

Mr. GREENE. I don't know whose fault it is. We would certainly look in and find out whether that change caused that accident.

Mr. DOWDY. And maybe let them go back to the procedure used before they had the accident.

Mr. GREENE. If we found that what procedure we prescribed resulted in an accident, then it could be that we would change. I wouldn't want to say we would arbitrarily say you must continue, but I would have to see that case and be able to investigate that accident very seriously.

Mr. DOWDY. You know many of us are pretty much creatures of habit. We are used to doing a particular thing a particular way and automatically do it. And if you change it, make us change our procedure, we might have an accident just because you have changed the procedure.

Mr. GREENE. I realize that.

Mr. DOWDY. When I start home I always go the same way. When I leave the office I want to go by some place else for some reason, but when I get to the place where I turn, maybe I get home before I realize that I haven't gone where I wanted to. If you make people change something that for many years they have been operating under safely——

Mr. GREENE. It would have to be proven that they had operated safely.

Mr. DOWDY. I presume that in my question. Here we have a practice we have followed for many years in complete safety. You are to presume that to be a fact in your answer.

Mr. GREENE. Yes, but I said it would have to be proven that it was in fact safe. The fact that a person says it is being done safely does not necessarily—because you don't have an accident it doesn't mean it is safe.

Mrs. NEWMAN. Mr. Chairman, if I may add something here, regulations aren't promulgated without an opportunity for those who would be involved in what that regulation would cover, to be heard.

Mr. DOWDY. Another purpose for my statement was that you adopted all these regulations at one time without having hearings.

Mr. GREENE. No, we did not. These were done at different times, different dates.

Mr. DOWDY. Each of the regulations you have were adopted at different times and on different dates?

Mr. GREENE. Separately, as a different set of regulations to fit a different category have been done at separate times, at different public hearings.

Mr. DOWDY. Then to have a pretty good book of regulations you have had a multitude of hearings.

Mr. GREENE. We have had several hearings, several prehearings. We had a hearing no later than October 1965 I think on our last regulation. It took us from that time, about a year, to get that into shape, where the Commissioners finally approved it, and it all became effective this January.