

which I think certainly are being portrayed increasingly before this subcommittee.

Mr. DADDARIO. That is one of the reasons, too, Dr. Bennett, why we have felt that we ought to have more testimony, so that such a case might be made.

Dr. BENNETT. Well, if I may report further on my conference with the Bureau of the Budget, there certainly—

Mr. DADDARIO. We are always interested.

Dr. BENNETT. There certainly is no objection, in principle, to highlighting any items as being related to the IBP. On the other hand, they pointed out that if you have a single "line item" and if someone is in the mood for paring, that the single line item may be removed. Therefore, their suggestion was as follows: Rather than as a single line item identifiable as this program, it might be possible for the various agencies to budget for those aspects of the program that would finally be included in the International Biological Program, but not as line items, so that one could pull out of the budget a program consisting of a series of activities that could be identified in that fashion.

Indeed, the Bureau of the Budget went so far as to say that if this particular procedure was followed, it was possible, when the administration budget was issued, to undertake a special analysis of the agency budgets with an identification of the program and a description of it so that this would be highlighted as a program. I did not seek or obtain any guarantee from the Bureau of the Budget that new money would be made available.

Mr. DADDARIO. You are not alone. I don't think anyone has gotten such a guarantee. How do you overcome the problem already raised in this regard? If you were to follow that suggestion, how do you distinguish or prove to people that you are not taking moneys away from present programs that other people think are important? Since they are not always satisfied with funding as presently existing and if it doesn't go up, they say it is because moneys have been deferred for this particular purpose.

Dr. BENNETT. I can only say it is a problem and it is one which I pointed out to the Bureau of the Budget. The success of this program will be dependent upon new money so there should not be an "apparent" program with simply the shifting of existing funds. While I didn't obtain a guarantee from them that such money would be available, they are well aware of the fact that a successful program will involve new moneys.

Mr. DADDARIO. Then they are certainly in support of the program?

Dr. BENNETT. In general they are in support but the components of it will be dependent upon the presentations that the various agencies make to the Bureau of the Budget. They did indicate a willingness, if this program does develop, to include in the special analyses, an analysis of the funding for the IBP which will highlight this program and give it the visibility which has been of concern to the subcommittee and to the planning committee for the International Biological Program. I would simply conclude by reiterating the fact that it seems to me that the best defense of funds that might be proposed for this will rest in a description of the program and the very real benefits that will accrue not only to mankind, but to the United States from