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operations over the same station so that a candidate appearing on STV may not be balanced against one appearing on free TV.

284. ABC states that STV, which has been designated to be broadcasting, should not be exempt from the rules and policies of the Commission such as the fairness doctrine. Although admitting that it is possible that some of these provisions may not have any real meaning with regard to the public interest insofar as they are related to STV, it would recommend no action on the matter at present. Specifically it says:

"At this juncture, however, ABC suggests that the Commission should not attempt to carve out exceptions to its rules and policies. If subscription television is to be authorized, the burden should be upon the proponents and applicants to show in each instance where exemption from the requirements of a rule or policy is appropriate. At this juncture, the Commission should presume that all of its rules are applicable and reserve judgment on exemptions until particular matters are raised and probably until some meaningful experience with subscription television has been realized."

Trigg-Vaughn takes the following position:

"We think that the Commission should gain actual experience with the day-to-day operations of pay television services before carrying over to pay television wholesale the limitations on program presentation which now apply to conventional broadcasting. The absolute statutory equal time obligation concerning political candidates would apply to pay television, of course, but there is a problem of significance in connection with the treatment of controversial issues. Applicants for pay television should be encouraged at the outset to set forth their plans for presenting in the course of pay television programs full opportunity for the expression of varying viewpoints on public issues. Whether the strict obligations of the Fairness Doctrine should apply exactly as they do in television broadcast operation is not clear at this point. If problems of significance are detected in the course of operation, it might later be appropriate to extend the Fairness Doctrine and similar regulations to pay television operations, but at this stage we think a less restrictive policy should apply to pay television than to television broadcasting as it presently operates.

"We think that the distinguishing feature of pay television - its usefulness only if the public wishes to pay for it - calls