ing 40 hours of the station's 70-hour broadcast week (J.A. 5). The so-called "Phonevision" system proposed by RKO involves the use of an encoder which "scrambles" (renders unintelligible) the video and audio signals of a standard television transmitter and a decoder, placed on the receiver of a subscriber, which restores intelligibility (30 F.C.C. 302-303). The subscriber will be required to pay an installation charge estimated at between \$7.50 and \$10; a rental charge, not to exceed 75 cents a week, to cover repairs and maintenance service; and a per program charge of from 25 cents to \$3.50, with most programs expected to fall within the price range of 75 cents to \$1.50 (id. at 304). The operation is to be financed solely by these charges; there is to be no commercial advertising (id. at 308). RKO's programming plans consist mainly of "box-office attractions" (i.e., programming for which the public would ordinarily pay an admission charge), including first-run motion pictures, legitimate theatre, opera, ballet, concerts, educational features, art and children's films and sports features (id. at 307-308).

Following a public hearing before the Commission en banc, in which petitioners participated as parties in interest, the Commission, in a Report and Decision issued February 23, 1961, found that a grant of the RKO application for a trial subscription television operation would be in the public interest (id. at 301, 321). The Commission concluded that the proposed

The citation is to the joint appendix filed by the parties in the court of appeals which is presently on file with the Clerk of this Court.