

Mr. KENNEDY. Well, it is pretty hard to tell. State lines are not very logical in some ways for analytical purposes. It is pretty hard to do. But we recognize your problem. But it is not an easy one to handle.

Representative GRIFFITHS. But it would not be difficult—

Mr. KENNEDY. I think that is your problem, really.

Representative GRIFFITHS. It would not be too difficult for those who are expending the money to tell you how much money goes into a State under any one program. They just do not list it.

What about the idea that the Federal Government should state their objective in a program, and then tell us to what extent they have met that objective, with this expenditure of money?

Mr. KENNEDY. In any program requiring legislation, I should think the committees of Congress would require the agencies to state their objective, in looking at their annual reports and analysis of the activities of the department—it seems to me that is where the control would be. I am sure that in proposing a program to the Congress, the President has to spell it out in such a way that he can get congressional support for it. And after the program is on the books, it becomes a problem for executive department administration, and I guess that is where it gets lost, if it does, in the maze.

But the review of these comes up in the Appropriations Committees each year, and there are hearings held on every department. It looks like that is where you would unravel the activity.

Representative GRIFFITHS. My favorite example in the whole history of Congress is a young Republican came here one time from the west coast, and a meeting was held in which the senior members of the Republican Party offered to give him whatever assistance he chose. And he said, "I have only one inquiry I would like to make." And he named some Federal wood-producing company.

He asked, "What is that company?"

Well, apparently no one knew.

They said, "Why do you ask this question?"

And in reply he explained that the company or agency had an office on the floor on which his campaign office was located, and he had found that this office was never open for business, but that 1 day a month two elderly people came down, arriving in a chauffeured car, picked up the mail, and then departed. On proper inquiry, it was discovered that this was a company that had been set up during World War I to buy wood for airplanes—those two-wing airplanes—and that it had continued for some 30 years. These were just two nice old people who ran it, and every year they were asked what they thought their budget should be, and they would respond.

So it would appear that Congress really is not prepared to investigate all these programs.

I think it would be great if the President had to name the programs and tell you what the money is spent for, and what we are getting for it, and if it is really a worthwhile expenditure.

Now this suggestion was made by the Subcommittee on Fiscal Policy of the Joint Economic Committee in 1958 which was chaired by Representative Wilbur Mills. Mr. Curtis was on that subcommittee. I do not think we are any farther along today than we were then.

I thought maybe you folks would come in and support us.

Mr. KENNEDY. I can see your problem and I think it is easier to start a program than it is to control it. Even in our bank we have this