

relate to all land—such matters as soil conservation practices, strip mining activities, use of the land and water conservation fund, and the open spaces program under HUD. Involving the Federal Government more completely is another category—the management of the public domain. Although located predominately in the West, there is public domain acreage in every State. It includes national forests, the lands managed by the Bureau of Land Management—some of which are forested—wildlife refuges, and units of the national park system. The national forests and BLM lands are managed for a multiplicity of purposes, and the wildlife refuges are used for timber harvesting, oil and gas extraction, and recreation, in addition to their primary purpose.

There are two large agencies engaged in the management of the public domain—the Bureau of Land Management in the Department of the Interior, and the Forest Service in the Department of Agriculture.

OVERLAP OF LAND MANAGEMENT FUNCTIONS

For reasons which I will not go into at this time, their separation was deliberate. Since the emergence of the modern concept of a national land reserve, however, their functions have become almost identical. The Secretary should have responsibility for all major Federal land management functions, and for the submission of Federal policy recommendations to the President and the Congress.

Parenthetically, it should be noted that coordination is also needed between land management and water management, since water production is to a great degree dependent upon land condition. The headwaters of many eastern streams are located on the national forests. The water supply of the West is produced almost entirely on the public domain, more than half of it on national forest land.

OUTDOOR RECREATION PROGRAM

Most agencies engaged in water development or land management are engaged also in outdoor recreation. In accordance with the recommendations of the Outdoor Recreation Resources Review Commission, Congress established the Bureau of Outdoor Recreation to promote as well as coordinate outdoor recreation resource development. BOR is in the Department of the Interior. Yet, two non-Interior agencies, the