of the planning functions in one department, even if we should leave the actual construction work in other departments at the present time—that is, we are talking about sort of a halfway house?

WATER RESOURCES COUNCIL AIMS AT COORDINATED PLANNING

Secretary UDALL. Well, Senator, in one sense, some of the most vital planning functions, the big policy planning functions, have already been moved to the Water Resources Council. I know Elmer Staats, who is now the Comptroller General and who was once Deputy Director of the Bureau of the Budget a few years ago—I know his idea of reorganization which he advanced—and he probably still holds that view—was that he would not put the Corps of Engineers in a Department of Natural Resources; he would leave it as a construction agency but would have the planning function done by the Department of Natural Resources.

If that is the result, that does not bother me.

Again, with my philosophy of evolution, if there is a time down the road when the Departments' philosophies and their objectives come into conflict the way they have had at times in the past, I think you are going to see a stronger and stronger argument made for saying: "Well, this is stupid. Let's put it all under one Department and under one management."

But I do not advocate that here today. I have not advocated it in the administration. I know there is a strong argument for it. I know there is a strong argument against it. I think Secretary Freeman and I have done a great deal, and the legislation you were working on yesterday is a good example. We had vigorous argument within our Departments as to who should administer the area, and we resolved it. We have decided to get things done and to move down the road and to not sit around spending a lot of our energies in fruitless disputes