1966, is the date of that instruction—saying that the criteria in the Research Board report should be followed.

Mr. CONSTANDY. Should be?

Mr. CONSTANDY. They make a distinction between "should" and "shall," do they not? In other words, it is not mandatory unless it says it shall be followed?

Mr. PRISK. This is normally used as a recommendation.

Mr. CONSTANDY. Yes. The date it came out was in 1960, was it not—81?

Mr. PRISK. HRB 81—1964.

Mr. CONSTANDY. 1964. I believe we should have that in the record.

Mr. CRAMER. So I get back to my point that there is no requirement that these safety features be followed and, secondly, that the Bureau's endorsement of the report was only in July of last year. Is that correct, Mr. Prisk?

Mr. PRISK. That was July 1966. I think the instructions that have more recently been issued are stiffer than that, and certainly would bring into full use the recommendations of the HRB 81 findings.

Mr. CONSTANDY. If we could move along, Mr. Prisk, we have quite a few slides to show.

Mr. PRISK. Yes.

Here is a case also in Salt Lake City where there is another gap, as you see, running from here down to here [indicating]. This rail was put in and in this case is blocked out for shielding this highway sign at the roadside.