

Mr. McCARTHY. What will be the color of the new manual, green?
[Laughter.]

Maybe it is the color.

Mr. W. MAY. Well, there was a dark brown book, "Traffic Control Roadway Elements, Their Relationship to Highway Safety," prepared by the Automotive Safety Foundation in conjunction with the Bureau of Public Roads, published in 1963.

There was a light brown book, that is the "Highway Research Bulletin 81, Highway Guardrail," published in 1964.

The evidence shows that these publications were not followed to a sufficient extent, and now we do have the "Yellow Book."

Mr. Turner, are the States allowed to open to traffic a Federal-aid project without Bureau approval?

Mr. TURNER. Yes. Are you going to start on a new line of questioning? I would like to respond to those colored books you were talking about.

Mr. W. MAY. Do you have some comments on the colored books?

Mr. TURNER. I think the colored books indicate that we are well aware of the things that you are talking about, and have been working on them. But the problem of communications that you refer to is the nub of the problem, and it is to that that I was trying to allude in my statement when I said that progress, good intentions, no matter how good, are difficult to get applied.

This I think is the reason why I think you find these conditions still existing.

Mr. W. MAY. I do not think there is any question. We agree with you. They have been sent out, all kinds of directives, bulletins, pamphlets, and publications, but they have not been followed.

Mr. TURNER. How do we get them followed?

Mr. McCARTHY. Could I ask something on that? Could we pursue this particular point of communications? This used to be my line of work. I was with a big corporation, 78 plants all over the United States, and one of my jobs was to get the word down to the troops, because we found frequently it got garbled. It can be done with the modern techniques of communication.

Have you given some thought to this specific problem, and to develop some improved methods of communication?

Mr. TURNER. A great deal, Mr. McCarthy; and I think we have had some success. You must put all of this in the light, however, of the relationship that the Bureau and the States have in this program.

The responsibility initially for getting these things done rests with the State, and the State has money of its own in connection with these, and they may evaluate the proposals and suggestions there. And, as I indicated earlier, decide that something else than that might be the more desirable thing to do. And, as a result, they might knowingly disregard some of the suggestions in those varicolored books there, using their judgment to do so.

Now this explains a whole lot of why some of these things were not done.

Mr. McCARTHY. You mean if the Federal Government puts in 90 percent of the money?