

departments where the major function of that department is in a completely different field.

Mr. HUGHES. That is our feeling, Mr. Holifield. I would reiterate the statement made this morning, that the Bureau of Narcotics in the Treasury Department has functioned very effectively over a long period of years separate from the medical institutions or the medical organization of the Government.

Mr. Giordano and his predecessors obviously have had medical experts in their own organization. But they do not have the total resources that the—

Chairman BLATNIK. The medical experts—and I would rather not speculate on this—are experts only in the area, largely the area that is the prime responsibility of the Bureau of Narcotic Control. They wouldn't be experts in the broader fields of pharmacology, the chemistry of the body, the side effects.

Mr. HUGHES. I think that is right, Mr. Chairman. And it is on this account that they need to call on other experts in the Government, and I am certain outside of it, for expert advice in these areas. And they have very successfully done that.

Mr. Giordano can testify to this and to his practices with respect to the use of his own and of HEW experts and of those outside of the Government more effectively than I can. But I am confident—

Chairman BLATNIK. At this point I am saying something is missing somewhere. I can't put my finger on it. This is a big problem. There is no question it is increasing and increasing rapidly in certain areas.

The proliferation of the drugs themselves, the synthesizing of exact duplicates, the enlargement of the families of drugs related, or some related, to chemical reactions. In addition to that the ever-increasing use among the young people, as you state here, where the increase jumped in the last few years is a tremendous problem.

I am not satisfied yet that somehow or other an arrangement can't be made in a highly complicated, frustrating field, involving the best of medical specialists, involving the best of psychological, psychiatric, pharmacological, other specialists together, combined.

The American Medical Association has a committee working, and I heard of this only last week, and they don't know what the answers are. I can't believe that no matter how well meaning, how dedicated, how able an enforcement officer is, with medical background, that he will know enough even to ask about, to what agency to go to ask for particular help on the medical aspects. It is too fragmented.

It is supposed to be consolidated, to bring all these things together. I just don't see it.

Mr. HUGHES. Mr. Chairman, it seems to me that the problem needs to be divided into its parts. One part of the problem is drug enforcement and control and the prevention of misuse of both narcotics and other dangerous drugs.

That problem is the problem on which this plan is focused. It seems to us that as a byproduct of the clarification of responsibility and the straightening out of line of authority and responsibility with respect to the enforcement and the control problem, the remaining institutions of Government, the Secretary of Health, Education, and Welfare and the component parts of HEW that are concerned with these problems,