

execution of the laws would be facilitated by placing in the hands of the Attorney General these kinds of additional authorities and responsibilities. And we think that, as another goal of the Reorganization Act, the grouping and the coordination and the consolidation of these functions is in accord with major purposes as the act describes. We have not felt in our own analysis that there were dollar and cents, direct dollar-and-cents results from this reorganization.

Mr. EDWARDS. So you don't know if there are any specific economies involved?

Mr. HUGHES. We are not saying there are any direct savings as a consequence.

Mr. EDWARDS. Are you saying there is efficiency?

Mr. HUGHES. Yes, we do.

Mr. EDWARDS. And you are saying then that there is no need, as you understand the law, or the regulations, for planning—programming—budgeting studies where only efficiency is involved?

Mr. HUGHES. I think at some point in the evolution of the new bureau the people who manage it, and we in turn would want to examine the organizational structure and compare it with other possible approaches. We have in the reorganization plan tried to set forth what we think is an improvement, the best one we can get to, from the present structural arrangements. These are judgment matters and they are not the kinds of considerations which lend themselves to economic analysis, for example.

Mr. EDWARDS. You have not prepared such an analysis in this case?

Mr. HUGHES. Not in that form; no.

Mr. EDWARDS. Do you have any kind of management surveys or studies, or have you had consultants look at this and have they prepared any type of studies or surveys supporting this proposal?

Mr. HUGHES. There have been a variety of sources of analysis of this point, starting, as I indicated, with the Hoover Commission. As the subject has come up repeatedly, we have endeavored to make our own evaluation in an attempt to move toward what we think would be more effective means of enforcing the law. But we have not carried on any formal reviews outside of our normal review process.

Mr. EDWARDS. Whose idea was this, this reorganization plan?

Mr. HUGHES. It has come up repeatedly. I don't know where the genesis was. The Hoover Commission gave impetus to a whole array of reorganizations. This was among those that were then proposed, but was not at that time accomplished. It has been brought up again and again. The Prettyman Commission made perhaps the most recent formal public examination of the present arrangement. This time around, I think the President got the idea, or perhaps the idea was suggested to him out of his general consideration of the problems of crime, or some consultants suggested it to him as a tool that would be of help to the Attorney General in a general effort to fight crime.

Mr. EDWARDS. The law today, in authorizing the Commissioner of Narcotics to designate agents as customs officers, allows him to assign these agents to duty at ports of entry and other places designated by the Commission. I am wondering whether this authority will be transferred to the Attorney General?