

Mr. HOLIFIELD. In other words, if an agent who is looking for heroin or other narcotics finds "Speed" and LSD and marihuana and that type of thing, in the possession of the arrested culprit, he will have a joint power to proceed?

Mr. CLARK. That is right.

Mr. HOLIFIELD. Where at the present time, as I understand it, the power to proceed legally is lacking on the part of either the Dangerous Drug Abuse people or the Narcotics people?

Mr. CLARK. Yes. They have difficulties of power, they have difficulties of training and experience, and difficulties of incentive and motivation. With each group of agents having only a limited responsibility, each, in effect, has blinders on.

Mr. HOLIFIELD. In other words, every agent, then, as I understand it, every agent that apprehends a culprit and found on that culprit, in that culprit's possession either narcotics or the dangerous drugs would be empowered to proceed just the same as they are now in the restricted field of apprehension and arrest?

Mr. CLARK. Yes. Let me put it this way. An agent of the new Bureau on Monday, April 8, would have in his possession his new credentials showing him to be an agent of the new Bureau. If he on that day made an arrest for the sale of LSD and found possession of marihuana, he could do everything necessary to fully enforce the Federal law as to the marihuana offense which he detected at that time.

He could not do that today.

Mr. HOLIFIELD. That is right. That seems to me, in the process of apprehension and prosecution, that seems to me a sensible and a very efficient improvement over the present system.

Mr. CLARK. Yes, it is absolutely essential. Let me say that is only one aspect of what would transpire immediately. The same thing would hold true for education, training, and other functions.

We are developing a program memorandum—that is the terminology used in PPBS circles. It will provide alternatives for the Director to choose among. We would expect to have a consolidation of the home office, or the agency head office within a matter of months. We would expect to have consolidations of a number of the field offices at early dates.

We would expect to have made basic decisions on what we would hope to be the ultimate organization of the new Bureau at an early date, and then a gradual implementation. We will look for space, as we have been doing and make such decisions as who will supervise certain offices.

Mr. HOLIFIELD. Yesterday we had colloquy with the witness in which we explored the closeness of access to the expertise, which will not be brought over into the Bureau. I am thinking of the laboratory work of HEW, or any other outside group of experts which might be available to one or the other now.

And, I expressed my concern that in view of the fact that this would be across agency lines, that unless the authority to require the services of these extraneous, but very important experts was made available on a right basis, rather than on a request basis, in other words, unless there was an agreement between the Secretary of Health, Education, and Welfare that upon demand by this Bureau for the services of those laboratories, and other facilities that are left