ters represent the views of groups without numeration of the participants. Secondly, the issues have not been uniformly framed. In this respect the writers generally lack the sophisticated technical knowledge enjoyed by those who testified before the Commission and who had the benefit of the Commission's clarifying interrogation. This has led to the third element of "impurity": the necessity for the tabulator to arbitrarily use his judgment in catagorization. For example, suggestings for "increased benefits" without specification of an approach to this objective have been treated as suggestions for "increased pension rates" (where pension is the benefit in question), although in some instances the content and context have permitted them to be considered suggestions for "service pension." (It should be noted that a direct increase in pension rates, an increase in the income levels, or an exclusion of certain items as income will result in a general increase in the pension benefit.)

Those who testified before the Commission, being more learned in veterans legislation and having broader interests, offered suggestions in many areas. The letters indicate that most were written from the author's personal frame of reference, and are generally pension oriented and World War I oriented. In spite of necessary inexactness the following tabulation is believed to present the consensus and is a fair indication of areas of priority. The tabulation is presented in the

order of frequency.

It should be mentioned for the benefit of any evaluation which may be applied that the use of mimeographed and stereotyped letters was quite high.

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