

which they are to be attained cannot stand up under duly accepted procedures, then perhaps those end goals are not worthy of consummation in the end.

Now, Mr. Speaker and members of the committee, I oppose the House approval of the Senate amendments to H.R. 2516 and request that the matters in controversy in this legislation be sent to a conference committee of the two bodies as our rules provide.

Titles II, III, IV, V, VI, and VII of H.R. 2516 relate to Indian affairs. The language of these six titles is identical to the language of Senate bill 1843, which has passed the other body and is now pending before the House Committee on Interior and Insular Affairs, of which I am chairman. It was sent there by the Speaker of the House upon the advice, I suppose, of the Parliamentarian.

The inclusion of these titles in the civil rights bill would thwart the orderly and legislative process in our body. They were adopted on the floor of the Senate, without hearings by any committee during the 90th Congress. The explanation was that these titles are the same as S. 1843, which had been considered and reported by the Judiciary Committee of the other body and which had passed the other body on December 7, 1967, during the closing days of the last session.

S. 1843, however, had been reported by the committee of the other body without any public hearings in the 90th Congress. Although predecessor bills had been the subject of hearings in the 90th Congress, S. 1843 is a revised bill and it has not been the subject of any hearings either in the 89th Congress or in the 90th Congress. Therefore, it has never received the respect that is due such legislation by a duly constituted committee.

S. 1843 is now pending before the Interior and Insular Affairs Committee. Hearings on the bill are scheduled to be held by the Subcommittee on Indian Affairs under the leadership of the gentleman from Florida, Mr. Haley. We have already had one session of hearings in fact.

It would be a travesty in my opinion on the legislative process to allow the substance of S. 1843 to be included in the civil rights bill and enacted without any consideration by the House committee that has jurisdiction. I don't want to be understood as raising a jurisdictional issue. I am not. And usually I am found to be one of those who is perfectly willing to cooperate in order to get away from jurisdictional issues.

I am raising a question of orderly legislative process. While this is not the time to discuss the merits or defects of titles II through VII of H.R. 2516, I have satisfied myself that they contain provisions that merit careful evaluation before they are developed by the Members of the House.

The Interior and Insular Affairs Committee has received from some Indian tribes expressions of alarm and requests for amendments and we have already had hearings where the Indians of northern New Mexico, the Pueblo Indians, have expressed their doubts on this legislation. Those Indian groups are entitled to be heard without in any way expressing an opinion regarding the merits of the objections or the merits of the legislation itself, because I believe the formulation of opinions at this time would be premature. I can mention a few of them as illustrative of what I mean.