responsibility is ours, and through the recognition of the large dimensions of the task we are trying to involve as many other agencies as we can, as well as the private sector, much more extensively than in

Mr. Daddario. You are not suggesting that the Secretary of Health, Education, and Welfare can tell another Secretary or another agency head that he ought not to be spending some money in a field particularly related to, let us say, research in the air pollution area? What you say appears to me to mean that you can get help from these places and you can coordinate this activity and the information, but you cannot necessarily impose upon another agency a requirement to do something extra. You cannot say to them: "You are spending more money in this field than you ought to because other things appear to the Secretary of Health, Education, and Welfare to have a higher priority." This is the age-old problem which affects research in a multitude of areas. This matter of bringing cohesiveness to it, Dr.

Middleton, is not so simple.

Dr. Middleton. I quite recognize that, Mr. Chairman, and I say we are bringing about cohesiveness with a degree of modesty. Having been a professor at the University of California and having several campuses—

Mr. Daddario. You mean cohesiveness and not chaos.

Dr. MIDDLETON. I mean cohesiveness and not chaos. I think the same kinds of independent elements we have in university systems exist in the Federal Government. This is to be espoused. I think where one finds excellence, one needs to identify it and capture it.

We capture this by knowing, for example, that many of the people in Dr. Hibbard's area are concerned with this problem of how we

use our raw sources to advantage without causing air pollution.

Mr. Daddario. He may be concerned about it in a way differently than the Secretary of Health, Education, and Welfare because of the difference of their missions, and they may, in fact, both be justified, but one ought to have a priority above the other. Who makes that determination?

Dr. MIDDLETON. I think this is done by program planning and comparison of schedules to see what the priorities are. We can bring these kinds of things together through program planning, and then through the Office of Science and Technology, which has offered its coordinating role, as well as through the Bureau of the Budget,

appropriate budget assignments can be effected.

Mr. Daddario. Dr. Middleton, we stand at a stage of the game where the future of pollution control really is ahead of us. We are developing a base upon which we can make a formidable mark. Would this not be the time to take a serious look at all of the work that is being done and come to some judgment about how to bring it together in a more meaningful way, rather than to try to do it through this cohesive informality that you are talking about?

Dr. Middleton. I do not think the cohesive informality, Mr. Chairman, if I may suggest this, is as loose as perhaps you suggest. If

we wish----

Mr. Daddario. I would think it would be looser.