

you have even a greater problem in integrating the objectives of several departments in working together.

Mr. DADDARIO. I understand that, but because we have problems in this area, it doesn't mean that it has to be that way. You do have non-health-related environmental problems. Criteria has to be established about those things, and HEW, using your own yardstick here, ought to be in charge of the health area through the Public Health Service. Adjustments need to be made.

Mr. LINTON. Right.

Mr. DADDARIO. We are trying to make recommendations about it, because we recognize some of the problems are those imposed upon us as a result of congressional structure.

Mr. LINTON. Well, that is true.

Mr. DADDARIO. It is extremely complicated. We have to look at our problems here and try to work out a way to handle it so that we can prevent pressures being put on you which may result in bad management decisions.

Mr. LINTON. That is correct.

Mr. DADDARIO. We can't do it, unless we hear from you as to what the problems are. We may come to some judgments which could be improved if we could get an interpretation about the situation from those of you who work in it from day to day.

Mr. LINTON. Well, again, Mr. Chairman, I am not sure that it really is that difficult to function under the present setup.

Mr. DADDARIO. I think it is difficult to function the way we would like it to be. Obviously you are functioning, but that is not the answer.

Mr. LINTON. Let me add the caveat then: I don't think the present system really prevents substantial improvement in functioning the way we would like it to be.

I would agree that it would be a great improvement to resolve the appropriate roles among Federal agencies and to create a mechanism that allowed them to cooperate together.

I am not sure that there is that much friction or competition among them, and I am more concerned with the lack of quantitative goals at the top levels in the departments as a means of developing that cooperation. I think until, for example, the Department of Health, Education, and Welfare, does establish for itself some very specific measurable goals on a time basis, it is extremely difficult for it to relate to HUD and Interior's and Agriculture's interests.

I think the problem is an awful lot of generalities that are used as goals, and that these leave openings for a great deal of interpretations by separate agencies that then have to be resolved.

Mr. DADDARIO. Well, we could chase that one around for a long while.

What you have said has been helpful in that regard.

The goals of your report—materials, trace metals, chemical controls, et cetera.

Can you discuss how such a concept would be implemented?

Mr. LINTON. It assumes first of all that the Congress passes legislation which authorizes this, and it then would become necessary for the manufacturers who are now marketing, or using materials, trace metals, and chemicals, falling under this definition, to provide to the