

the budget planning for recreation and for all other aspects of city life. And if the Mayor in any given situation does not do right by that aspect of the budget in the judgment of the Council, it seems to me the matter is automatically in the public arena and a matter for debate.

Obviously, a citizen advisory group, which was representative, would always have a continuing interest in the proper conduct of the recreation business of the community, and I would think in a subsequent administration it would be hard to silence in the kind of circumstances where the Mayor, for one reason or another, differed with that body or with the Council on how business should be conducted.

Mr. BROWN. Yes. You were discussing budget, and the question of regulation also comes into this, and program and so forth.

Mr. HUGHES. Regulation is, I think, an overstatement really; that is the point I was trying to make with Mr. Erlernborn. We are talking about the administration of a recreation program and not about what I would consider legislative or quasi-legislative functions of the sort that are vested now in the Council. We are talking about the administrative machinery to run a recreation program, hours, who uses what when, and those kinds of things.

Mr. BROWN. Well, it just seems to me—and I agree with my colleague, Mr. Erlernborn's implicit comments in this regard, that if the Council had been given in this reorganization plan the rule and regulation making authority rather than having all of that authority concentrated in the Commissioner, that you would have one more protection for, if you will, self-government. Of course, the Council is an appointed group, too, but you would still have one more method of getting —

Mr. HUGHES. A broader forum.

Mr. BROWN (continuing). Getting this as the Commissioner pointed out, very important area in the hands of the people of the community. Now, this is what I think ought to be the function of representative government. And I would like to ask the Commissioner, who prepared this reorganization plan?

Commissioner WASHINGTON. I think we all had parts in it. Our entire governmental group, both administrative and legislative along with the Bureau of the Budget participated.

Mr. BROWN. In other words, the Council participated in the consideration of the aspect of this plan?

Commissioner WASHINGTON. In some of it; yes. And I do not think we have a debate here from my standpoint, Mr. Brown, on that subject. The question was whether or not we would have any feeling about adding rulemaking power to the Council. I think the Council has broad rulemaking powers. And as I indicated in discussing housing, we frequently call on them. I would certainly not object to the rulemaking powers here. The question that I have is if you are going to have a citizen group—and this is where it gets sticky—if you are going to have a citizens advisory group, or whatever you are going to call it, and then you have a Council with rulemaking powers, too, who is going to come up with—

Mr. BROWN. Now, the citizens advisory group, as I understand the reorganization plan before us, is not specifically called for; is that correct?