I think, Mr. Chairman, it is only appropriate because I am here as his substitute that I read for the record what he had prepared to say

this morning.

I think I can appropriately skip over the first three pages in this oral summary. I would want to note, however, in so doing, that Secretary Udall told me when he asked me to substitute for him this morning, to be sure and say to you and to the committee that from his point of view, and certainly as his representative on the Council of Representatives I share it, the Council is off to a good start. It has accomplished, in our judgment, everything that could be expected of an organization with such large responsibilities in such a short period of time.

The Water Resources Council came into existence partly because of your own concern over the relationship between the Federal agencies and the States in the field of water resource development. I think one of the outstanding accomplishments of the Council has been bringing together in a closer working relationship the State agencies and Federal agencies that deal in this water and related land resources field.

The Secretary was prepared to say, and I shall say for him, that never in our history, Mr. Chairman, have Federal-State relations in water resources planning been as close, cordial and cooperative as they have been since your successful conciliatory effort. One of the effective means that has been used in achieving this cooperation is the National Conference of State and Federal Water Officials, the first of which was held in Denver last September and the next of which is scheduled for Detroit in July of this year.

Having summarized the first three pages, Mr. Chairman, I shall begin at the top of page 4 and take the liberty of reading Chairman

Udall's prepared statement to you.

In reviewing progress in implementation of the Water Resources Planning Act, I would remind you that the act has three principal titles:

Title I establishes the Water Resources Council and specifies its

authorities and responsibilities:

Title II authorizes the establishment of Federal-State regional or river basin planning commissions; and

Title III authorizes matching financial grants to States for com-

prehensive water and related land resources planning.

S. 3058, the bill now before the subcommittee, would only affect the authorization of appropriations for administering title I. The limitations on appropriations relating to titles II and III would remain unchanged.

Thus I propose, first, to review briefly the Council's progress in implementing titles III and II; and then, with regard to title I, to discuss the progress in implementation of that title as well as the need for S. 3058. The Executive Director, Mr. Caulfield, whose testimony is scheduled to follow mine, will go into the need for S. 3058 in greater detail.

## TITLE III—FINANCIAL GRANTS TO STATES

In title III of the act, the Congress has authorized the appropriation of \$5 million per year for 10 years for 50-percent matching grants for increased activity by the States in developing and participating