

ment, which took care of all of the major regulatory programs in the Commission's legislative charter. Under the 1952 amendment we were directed by Congress to establish our organization in terms of functions. That is to say, we regulated broadcasting; therefore, you have a broadcasting bureau, which integrated in itself would have lawyers, engineers, accountants, and such other personnel as would be necessary.

Similarly, with respect to the communications common carrier functions; similarly, with respect to the safety and special radio services functions. Then, in addition to that, Congress authorized that we have certain support personnel, such as the chief legal adviser, chief engineering adviser, and we have also directly attached to the Commission certain adjudicatory personnel.

Mr. BROOKS. Well, we will agree that you have this set up on the basis of the 1952 legislative instructions. Have you made any changes in that or modifications in the last 16 years—I would assume that you have made some as I look at your program structure.

Mr. PAGLIN. Right.

Mr. BROOKS. So I'd like to find out if you are still operating on the basis of your 1952 charter, or if you are now hopefully trying to reorient this chart to a program basis so it would be a simpler matter for both you and the Commission, or for Congress to see what we are doing in each one of these areas, rather than translate between an old bureau activity and a new program budgeting system in trying to interpolate between them.

Mr. PAGLIN. That, Mr. Chairman, is exactly our direction and the path we are taking in the presentation today in the exhibits we have given to the committee. These are made along the Commission's conventional program lines. Our program categories, such as we show them to you in this exhibit, are the same as those that are presented in our annual budget to the Congress. They have been approved by the Budget Bureau.

Mr. BROOKS. You have been interpolating that into your own structure?

Mr. PAGLIN. That's correct. On a program basis. We submit breakdowns on the various activities which go into a particular program.

Mr. BROOKS. Have you considered the possibility of redoing your bureau breakdown to where it would more nearly conform to your budgeting of all of these activities?

Mr. PAGLIN. We are proceeding—that is to say—our programs do not presently, as you correctly discern, flow completely along functional or organizational lines. We have certain functions, such as performed by data processing, and our hearing examiners, which merge in at a particular program. We try to charge them in our budget to that program.

Mr. BROOKS. But this is not in violation of a program budgeting concept.

Mr. PAGLIN. No.

Mr. BROOKS. You can charge the activity to a program but have a separate bunch of examiners. You just charge them pro rata?

Mr. PAGLIN. Correct.

Mr. BROOKS. This doesn't violate the program concept, but still would be a little different from this bureau outline and chart.