

quirements relating to reporting and auditing, merit personnel systems (under certain conditions), the timing of Federal payments, etc. Agency heads could also waive the requirement that a single public agency be designated or utilized to administer a specific program when that program was part of a joint project but only with the agreement of the public agencies concerned. Such waivers would have to be consistent with applicable State or local law and with the objectives of the program involved.

DELEGATION

With the approval of the President, Federal agency heads would be authorized to delegate to other agencies powers or functions relating to the approval of programs of their agencies which were component parts of a joint project if such delegation was necessary to accomplish the purposes of the Act. Such delegations would have to be exercised in full conformity with applicable statutory provisions. Authority to supervise the administration of projects could also be delegated.

FUNDING

Federal agency heads would be authorized to establish joint management funds to finance joint projects.

AGENCY ACTIONS

The head of each Federal agency would be responsible for taking actions to facilitate joint funding and to expedite the processing of applications for joint projects. Such actions might include development of common application forms, establishment of common administrative rules, designation of "project managers" in one agency to supervise joint projects, etc. (The possible administrative procedures are developed in more detail below.)

PRESIDENTIAL AUTHORITY

The President would be authorized to (a) approve the agency delegation of powers and functions noted above; (b) prescribe regulations, procedures and rules to assure that Federal agencies apply the provisions of this Act in a uniform manner; and (c) require that Federal agencies adopt procedures which assure that applicants for joint projects under this Act make reasonable efforts to secure the views and recommendations of agencies that may be significantly affected by the project, including units of general local government to the fullest extent appropriate.

In summary, this proposal would enable Federal agencies and grantees more readily to "package" and administer a project whose constituent elements were funded under different assistance programs and to operate it as a single, integrated project with common requirements, funding and procedures.

PROPOSED ADMINISTRATIVE OPERATION

1. *President.*—As noted above, the proposed legislation would grant the President broad authority to make rules and regulations for its implementation. Those rules and regulations might deal, for example, with the format and content of application forms for joint funding, the processing of such forms, procedures for determining lead-agency or project-manager assignments, conditions under which various waivers of statutory provisions would occur, and the manner in which joint funds will be obligated and accounted for. There would probably also have to be a Presidential effort to bring agency rules, regulations and procedures into line with the needs of the joint funding process.

The President would establish methods and procedures by which the representatives of the major grant-in-aid agencies and the Bureau of the Budget would assist him in carrying out his regulatory functions. The agencies would be expected to work cooperatively to harmonize their regulations, develop procedures for disseminating information about the joint funding approach and consider problems that develop in implementation of the concept.

2. *Agencies.*—Each agency will have to develop certain new rules and regulations, or modify its existing rules and regulations as necessary to facilitate the joint funding concept. Its regulations will also have to be in harmony with those issued by the President.

As experience is gained and if patterns of applications for certain types of joint funding emerge, it is expected that agencies will enter into agreements involving specific joint application forms, the processing of those forms, lead-agency or