

tion of the grant programs, for which he does not have the professional and technical resources, and (4) submit reports to committees of the Congress which would tend to duplicate those available from existing sources. As previously stated, it is our view that the proposed amendment would not impose any requirements on our Office that are not now contained in our basic legislation which is summarized below. Further, we have been making continuing reviews of many of the grant-in-aid programs for many years—the Federal-aid highway program has been under review since 1953 and 37 reports thereon have been issued to the Congress, the Bureau of Public Roads, and the Department of Commerce since 1955—and we consider that our reviews and reports must deal with the effectiveness, efficiency, and economical administration of the programs to be of maximum use to the Congress and the executive departments. We do not believe that any of our reports to the Congress on grant programs have duplicated those made by the executive departments.

Auditing authority and responsibilities have been placed on the General Accounting Office by a number of laws, the principal one being the Budget and Accounting Act, 1921.

Section 305 of this act provides that:

"All claims and demands whatever by the Government of the United States or against it, and all accounts whatever in which the Government of the United States is concerned, either as debtor or creditor, shall be settled and adjusted in the General Accounting Office." (31 U.S.C. 71)

Section 312(a) provides that:

"The Comptroller General shall investigate, at the seat of government or elsewhere, all matters relating to the receipt, disbursement, and application of public funds, and shall make to the President when requested by him, and to Congress at the beginning of each regular session, a report in writing of the work of the General Accounting Office, containing recommendations concerning the legislation he may deem necessary to facilitate the prompt and accurate rendition and settlement of accounts and concerning such other matters relating to the receipt, disbursement, and application of public funds as he may think advisable. In such regular report, or in special reports at any time when Congress is in session, he shall make recommendations looking to greater economy or efficiency in public expenditures." (31 U.S.C. 53)

This latter provision directs the General Accounting Office to examine into and report to the Congress on matters of economy and efficiency as well as on the legality of public expenditures. In explanation of this section, particularly with respect to the meaning of the term "application" (of public funds), which was added by amendment to the bill that became the Budget and Accounting Act, 1921, Congressman Luce of Massachusetts, who offered the amendment, stated:

"* * * It is contemplated that the Comptroller General shall make it his duty, his constant unremitting duty, to search for methods of economy * * *

"It is in this particular section that we can make this clear. The section was worded, I fear, in a way that might have led some occupant of this office to imagine that his functions were purely clerical; that is, the functions implied by the word 'accountant.' The words used have the savor of the book keeper, of the cashier, of the treasurer, not of the investigator of the way the money is spent, not of the man who goes out and looks for trouble, not of the man who attempts of his own initiative to find places to save money. Therefore I make the suggestion that we add to the words of the cashier and the treasurer and the accountant, namely, 'receipt and disbursement,' the word 'application.' If there ever was presented on this floor a single word of amendment which might have a wider extent of usefulness to the people, it has not come to my knowledge."

Later Mr. Luce also made this statement:

"The purpose, Mr. Chairman, is to make it sure that the Comptroller General shall concern himself not simply with taking in and paying out money from an accountant's point of view, but that he shall also concern himself with the question as to whether it is economically and efficiently applied."

Implicit in the audit responsibilities of the General Accounting Office is the responsibility to report information obtained as a result of its audit work. This responsibility is clearly indicated in the legislative history of the 1921 act which states that:

"The independent audit will, therefore, * * * serve to inform the Congress at all times as to the actual conditions surrounding the expenditure of public funds in every department of the Government."