

tributable to the highway program, resulting from extension of coverage from 3 (in FY 1967) to 50 States, liberalization of relocation payments, and the proposed increase in the Federal share of relocation payments from 90 percent of interstate roads and 50 percent on primary and secondary roads up to 100 percent for all payments of \$25,000 or less. Another \$8 million of the total increase would be for the HUD programs, again reflecting liberalization of relocation payments provisions. The remainder of the estimated increase is accounted for by liberalized payments by the Army Corps of Engineers, and initiation of payments by four Federal agencies not now reimbursing for relocation expenses: ISA, the International Boundary and Water Commission, the Post Office Department, and TVA.

In conclusion, we should note that in its report the Advisory Commission also urged States to adopt uniform relocation policies to govern strictly State-local activities. An increasing number of States in recent years have acted to establish consistent relocation practices within their borders, including the payment of relocation costs. As early as June 1964, the Pennsylvania legislature authorized payments of relocation moving costs as part of the State's first comprehensive eminent domain act applicable to all property takings by State and local agencies (Laws of Pennsylvania, Act No. 6, 1964). The Pennsylvania law provides that "just compensation" shall consist of the fair market value of the real property taken, plus such other damages as provided in the law. The latter include the following and are payable to both owners and tenants of real property: (1) reasonable expenses of removal, transportation, and installation of machinery, equipment, or fixtures, not to exceed \$25,000 and in no case to exceed the market value; (2) business dislocation damages, where it is shown that the business cannot be relocated without substantial loss of patronage—payments may be no more than \$5,000 and no less than \$250; (3) moving expenses for personal property other than machinery, equipment, or fixtures, not to exceed the market value of the personal property.

In 1965 the General Court of Massachusetts passed a law requiring payment of moving expenses of up to \$200 to families and individuals and up to \$3000 to businesses when displaced by agencies that exercise the power of eminent domain (Acts 1965, C. 790). Any proposed acquisition involving displacement of occupants of more than five dwelling units or more than five business units may not proceed until the central bureau of relocation in the State Department of Commerce and Development has approved a relocation agency and a relocation plan for the project. The relocation plan must include evidence of "the availability of safe, decent, sanitary housing and commercial buildings within the means of occupants to be displaced," and a program for relocation of the occupants.

In 1967, the New Jersey legislature passed an act (Public Laws 1967, C. 79) requiring any State agency or local government causing displacement to pay relocation costs of up to \$200 for individuals and families, \$3,000 for businesses and nonprofit organizations, and \$4,000 for farm operations. It assigned to the Commissioner of the Department of Community Affairs responsibility for certifying that displacing agencies have workable relocation assistance programs in effect before forcing anyone to move.

Last year, the Connecticut legislature created a Department of Community Affairs and assigned it important relocation responsibilities, including the administration of grants-in-aid for relocation payments made by localities (Public Act 522, Laws 1967, Sec. 24). The commissioner of the Department is authorized to give such aid to municipalities for relocation payments up to \$250 for any individual or family and up to \$25,000 for any business concern or farm.

Federal and federally assisted programs, however, cause the great bulk of relocation traceable to governmental action. It ill becomes the Federal Government then to lag behind the States in treating fairly those on whom it inflicts hardship by its many property taking activities. This is one more reason the Commission believes a uniform and equitable policy of relocation assistance as provided in Title VIII of S. 698 is long overdue.

Title IX: This title of S. 698 establishes a uniform policy on land acquisition practices used in Federal and federally assisted development programs, and complements the previous relocation title.

In recent years, there have been growing complaints concerning the equity of government agency land acquisition practices, the adequacy of traditional standards of compensation, and the sufficiency of assistance to persons adversely affected by Federal direct or federally assisted public improvement programs. These problems have been largely treated on a piecemeal basis, with consequent