

area of grants-in-aid financial reporting—an area only beginning to be recognized as a serious intergovernmental fiscal management problem. It authorizes the President to promulgate rules and regulations simplifying financial reporting requirements of Federal grants-in-aid and, to the extent feasible, making them more uniform.

The new title's third section provides the basis for constructive efforts to avoid unnecessary duplication and time-consuming fiscal management procedures at the Federal level and establishes a basis for accepting State and local accounting and auditing systems that meet acceptable standards. The Comptroller General, the Secretary of the Treasury, and the Director of the Bureau of the Budget are directed to conduct a joint study of the principles, standards, and related requirements of executive agencies governing the accounting and auditing of Federal grants-in-aid. They are to identify ways and means of developing government-wide accounting and auditing procedures to foster greater cooperation and coordination among the financial management officials of all levels of government. This assignment, in effect, is already theirs under the Budget and Accounting Act of 1950 and we understand a Task Force is being established to look into these issues.

The Comptroller General under this third section is directed to study and review the accounting and auditing systems of the States and their political subdivisions in order to determine their adequacy and effectiveness in light of the principles and standards prescribed by him. After consulting with the Secretary of Treasury and the Director of the Budget and considering statutory requirements and the needs of administering Federal agencies, the Comptroller General is authorized to prescribe rules and regulations permitting such agencies to substitute the accounting and auditing systems of State and local governments when they meet prescribed standards.

This proposed new title seeks to develop new intergovernmental arrangements in the accounting and auditing field which would lead to a significant saving in time and energy and provide the basis for significant improvements in intergovernmental fiscal management—without in any way shortcutting the exercise of fiscal prudence and accountability at all levels of government.

We turn now to S. 2981, the final major topic that is covered in your hearings, Mr. Chairman.

It is our understanding that S. 2981, "The Joint Funding Simplification Act of 1968," has been referred to your Subcommittee and that this measure is to be considered in these hearings. The Advisory Commission, in its *Fiscal Balance Report*, recommended enactment by the Congress of this Administration bill as an important means of modernizing the management of Federal assistance programs.

States and localities more and more are adopting a "multifunctional," "packaging" approach to meet varying social and physical developmental needs. Yet presently, a State or local government in putting together an integrated program must apply separately, for example, for the educational component, welfare component, job training component, urban renewal component, and so on. Keeping the separate applications moving along in tandem frequently nearly becomes an exercise in administrative futility. The applicant State or local community may find part of its components approved and other suspended in a morass of administrative and fiscal uncertainty, because of competition within certain funding sectors. This bill seeks to remove or simplify administrative or technical requirements to permit a more flexible "package" approach to consideration, processing, approval, and administration of Federal Assistance programs.

S. 2981 would accomplish this by (1) authorizing waiver or modification of certain statutory procedural requirements; (2) permitting agency heads to delegate the approval and administration of Federal assistance programs to their agencies; (3) providing for a special fund in each agency to finance joint projects; (4) describing ways Federal agency heads can foster joint projects; and (5) authorizing the President to establish implementing standards and procedures. The proposal would not change, with certain exceptions, substantive provisions of law governing assistance programs, such as eligibility criteria, matching ratios, and apportionment formulas.

The Advisory Commission believes this joint funding approach is workable assuming it is reinforced with strong direction at the highest administrative levels in the Executive Branch and at the same time receives the dedication to cooperate from functional program administrators. We are convinced that