

payments and counseling services, to the extent practicable, in a single agency in each major urban jurisdiction.

Senator MUSKIE. I would like to make one point which I think is valid. You referred to the difficulty which you think is being imposed in Prince Georges County by FHA 221(d)(3) housing and other projects that bypass local government. This bill, I am afraid, would not help in that kind of a situation. The FHA program is a loan and not a grant program. And also we address ourselves in this bill to aids to governments and not aids to private sponsors. Whether or not we ought to consider broadening it is a perfectly appropriate question. I do not know what my reaction to that would be, but I thought it would be well to indicate clearly that I think that the bill as written would not touch that problem. I certainly appreciate the great disruption.

Mrs. SPELLMAN. But you would not be making that kind of a mistake in your bill. That was a mistake that was made in the past; you are avoiding that.

Senator MUSKIE. Has that point ever been made? I suppose I ought to know because I am a member of the Subcommittee on Housing, but I cannot recall that that point has ever been made in that subcommittee in connection with hearings on housing legislation.

Mrs. SPELLMAN. I do not believe it has been made. I have just recently come across this and have asked our Congressmen and our Senators to see what can be done to make further changes, because, as you can see, when you are doing a good job of planning, and when you are fully aware because you have gotten a professional staff to do a superb study, and you are now fully aware of what is needed you see a complete misapplication being made. It is pretty disastrous to stand by and watch it.

Senator MUSKIE. It makes a lot of sense, it really does. Well, we will give consideration to this as a possible amendment to this bill. This bill may be carrying about all we can carry. I do not know.

Mrs. SPELLMAN. We might try that on another level.

Senator MUSKIE. Housing?

Mrs. SPELLMAN. Right.

Senator MUSKIE. I was interested in your endorsement on page 5, consolidation of grant-in-aid programs. I wish Senator Mundt were here because he raised an objection to that provision the other day, but I think it was deserving of consideration. I would like to get your reaction. His objection to this provision is that it may be shifting legislative initiative to the executive and even delegating legislative authority to the executive branch, that we ought not to delegate. In a sense, I suppose, the discussions have all this legislation within the Reorganization Act. That really is, I suppose, in the narrowest sense at least, a transfer of the reorganization housekeeping, whereas this could have a lot to do with substantive legislative provisions. I have no difficulty with it, but I can see that there could be. Do you have any response to that at all?

Mrs. SPELLMAN. Yes. I would not have any concern that this was shifting the responsibilities. I think that unless there is full understanding on the administrative level, and unless this work has been done there that we are still going to continue to have confusion. I think it needs to be done there. I think it needs to be done in the local areas, too.